



Triage, prioritization of care and ethical dilemmas in humanitarian medical emergencies



Raffaella Ravinetto
Medici Senza Frontiere Italia

Rome, 12 December 2008

From the Charter of Médecins Sans Frontières

- MSF provides assistance to populations in distress, to victims of natural or man-made disasters and to victims of armed conflict. They do so irrespective of race, religion, creed or political convictions.
- MSF observes neutrality and impartiality in the name of universal medical ethics and the right to humanitarian assistance and claims full and unhindered freedom in the exercise of its functions.
- Members undertake to respect their professional code of ethics and to maintain complete independence from all political, economic, or religious powers.

Medical ethics

- **A reflection on moral actions in health care:**
 - To promote health
 - To care
 - To heal
 - To alleviate pain
 - To prevent suffering

 - **How to apply it in situations of vulnerability:**
 - In medical emergencies?
 - In resource-constrained settings?
-

The humanitarian intervention

- **All operational decisions...**
 - To intervene/not to intervene..
 - To stay/to leave...
 - To focus on a given program...
 - To adopt a given strategy....
- **... are *in themselves* ethical acts.**

1. The humanitarian intervention in medical emergencies

■ Intervention in acute crisis:

- Natural disasters...
- Conflicts, post-conflict...
- Epidemics and nutritional crisis ...
- Refugees/IDPs ...

■ Objectives:

- Reach the patients
- Rapid reduction of mortality
- Control of morbidity

2. The humanitarian intervention in “chronic” medical emergencies

- **Intervention in chronic crisis:**
 - “Chronic” epidemics (AIDS, TB, malaria...)
 - Neglected diseases...
 - Malnutrition...
 - Lack of access to health care...
 - Exclusion and migration...

 - **Objectives:**
 - Reach the patients
 - Reduction of mortality and control of morbidity
 - Create models of intervention
 - (Sometimes, to carry out research)
-

The humanitarian intervention in medical emergencies: what is needed in acute crisis?

- **Adequate organizational competences**
 - Competences and medical skills
 - Capacity to carry out an independent political analysis (*not only in conflicts*)
- **Adequate organizational resources**
 - An efficient logistics support:
 - Needs-driven supply system
 - Autonomous transport and communication
 - Water and sanitation, etc.
- **Financial independence**



The humanitarian intervention in medical emergencies: limits and limitations

- Access to the victims
- Risk that independence is not recognised by all the concerned actors
- Impossibility to answer ALL needs (quantitatively and qualitatively)
 - Prioritization
 - Triage
 - Témoignage



How can medical ethics help?

- Respect for autonomy
 - Power unbalance
 - Cultural approach
 - Confidentiality
- Beneficence, non-maleficance
 - Limited resources
 - Quality of care
 - Commitment to the patient
- Justice
 - Access to the victims
 - Limited resources



Ethical & organizational dilemma's

- Overall operational priorities
- Balancing resources allocation
- Balancing population vs. individual needs
- Exit strategy
- Setting/accepting limits
- Not accepting the status quo



The humanitarian intervention in emergency situations: an hypothesis of competing needs

- In [A] for years, running medical operations in border regions with intermittent cross-border incursions from [B]. After a period of calm, you began to build a response to increasingly evident needs for TB and HIV
 - New frequent violent incursions stimulated internal displacement
 - 12,000 IDPs reside in a camp, with insufficient water and latrines, around a town with a population of 30,000 and only a MoH health centre
 - A survey shows ~15% global malnutrition in both local and IDP children
 - Many IDPs are traumatized, have lost children or other family members
 - Insecurity has prevented you from establishing permanent presence
 - The team is very busy with the existing program.
 - Due to a natural disaster elsewhere, the Headquarter cannot provide additional personnel

The humanitarian intervention in “non-emergency” situations: an hypothesis of ending involvement

- ❑ [A] is heavily affected by HIV epidemic, with sero-prevalence at 30%
- ❑ When you started with the MoH and the Diocese 5 years ago, [A] had no large scale funding, no ART and no PMTCT
- ❑ The MoH has now a Global Fund grant to begin national treatment plan
- ❑ There is some ARV treatment in about 50% of the districts.
- ❑ A comprehensive range of HIV services is available, the MoH capacity has been enhanced and the community is more aware and open
- ❑ Not all catchments' areas have HIV services with ART. Other critical points include PMTCT, paediatric ART and the fate of HIV orphans
- ❑ MoH takes over ARVs provision, with concerns on supply and turnover
- ❑ Seen from Headquarters: the mission may be closed, **to bring human and financial resources in other settings**
- ❑ The team feels that that departure is premature and risky

Ethical dilemma's

- In emergency **and** resource-poor situations, ethical values may enter in conflict: "impossible choices"
- Headquarter vs. field perception: decisions and ethical consequences of decisions
- Accountability and transparency as cornerstones for decision-making process
- Independence as a pre-requisite for ethical choice
- Double/multiple standards for the vulnerable?

Ethical dilemmas and the need to act

