

INTERNATIONAL CONFERENCE

Multi-Level Governance

Resource of Adequate and Effective
Government

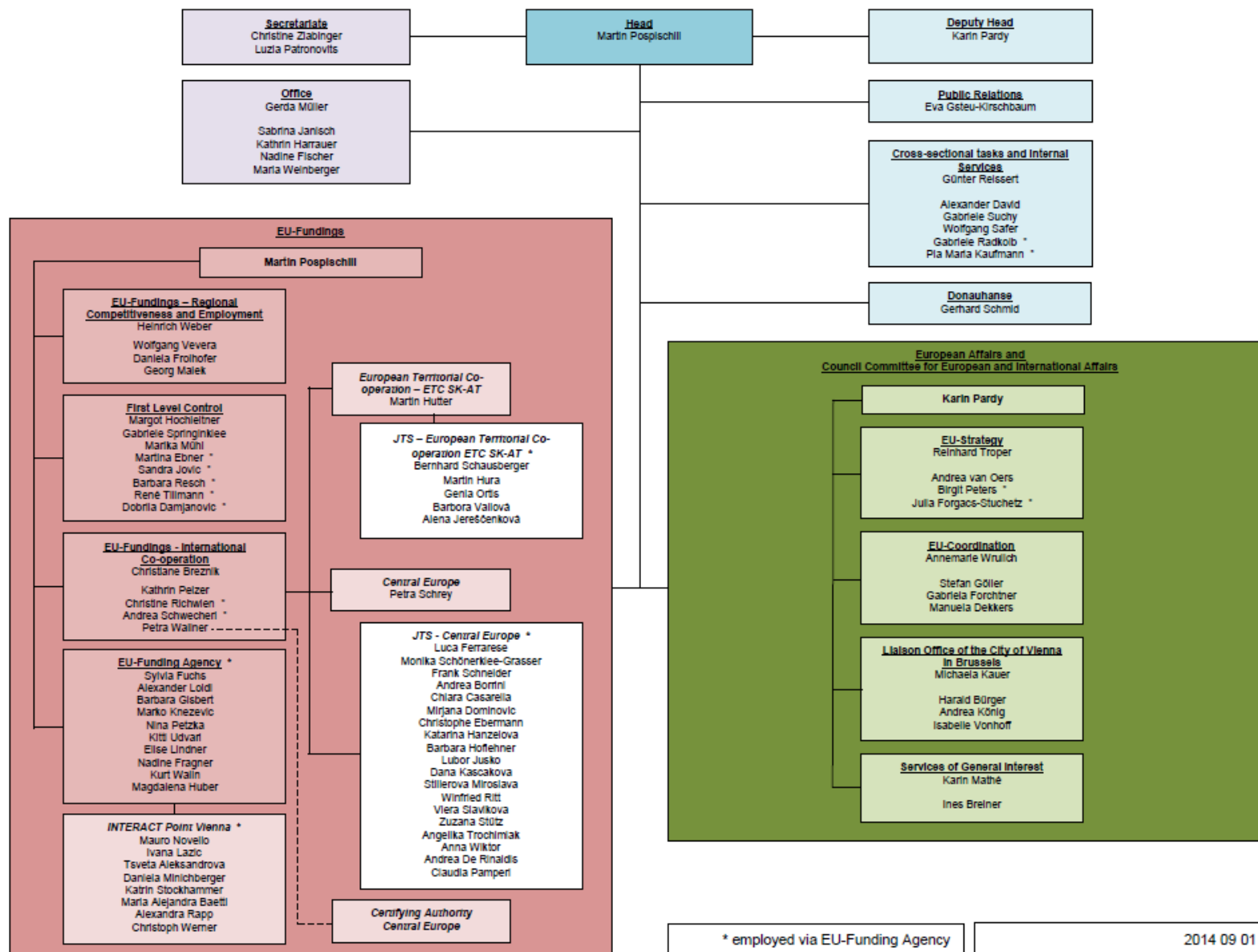
Monday, 8th of December 2014

Premises of the Ministry of Interior, PRAHA

Key Note Speech

OSR. Dipl. Ing. Walther STÖCKL

Municipal Department 27 for European Affairs



Overview

1. Regional Policy and EU-Structural Funds in Austria
2. Spatial Planning in Austria
3. Vienna and the Danube Region
4. Cross-Border Cooperation in CENTROPE
5. Living Conditions in Vienna



ÖSTERREICHISCHE RAUMORDNUNGSKONFERENZ
GESCHÄFTSSTELLE BEIM BUNDESKANZLERAMT

AUSTRIAN CONFERENCE ON SPATIAL PLANNING
OFFICE AT THE FEDERAL CHANCELLERY

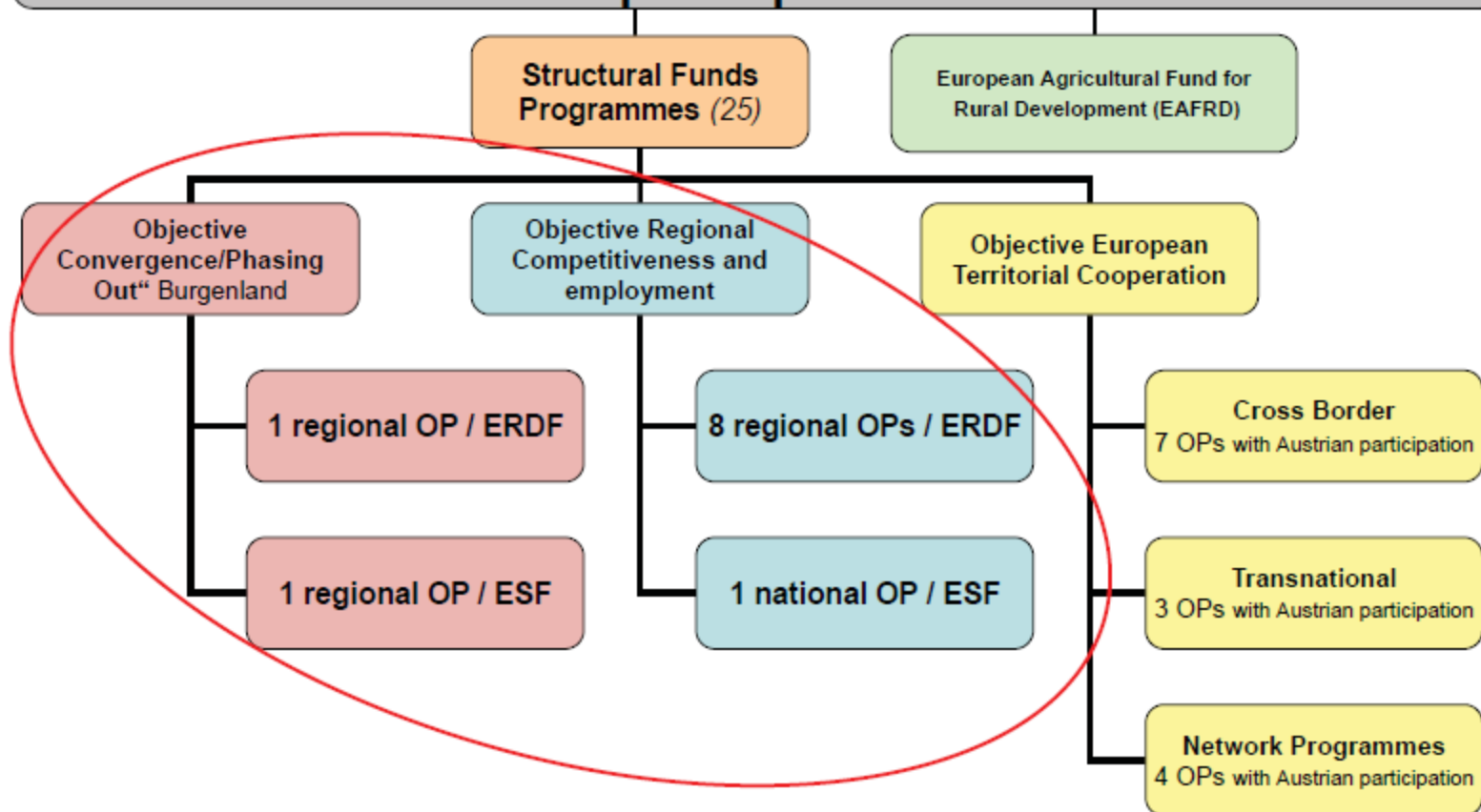
1. Regional Policy and EU Structural Funds in Austria

Vienna, 10 September 2014
Markus Seidl



www.oerok.gv.at

EU-Funds Programmes 2007-2013 in Austria / with Austrian participation



Structural Fonds for Austria 2007-2013

Objective	SF in Mio € Current prices
Convergence / Phasing Out	177,1
<i>of which ERDF</i>	125,0
<i>of which ESF</i>	52,1
Regional Competitiveness and Employment	1.027,3
<i>of which ERDF (incl. 168 mio. € for border regions)</i>	555,0
<i>of which ESF</i>	472,3
Territorial Co-operation	256,6
<i>of which cross-border Co-operation</i>	223,9
<i>of which trans-national Co-operation</i>	32,7
Total:	1.461,1

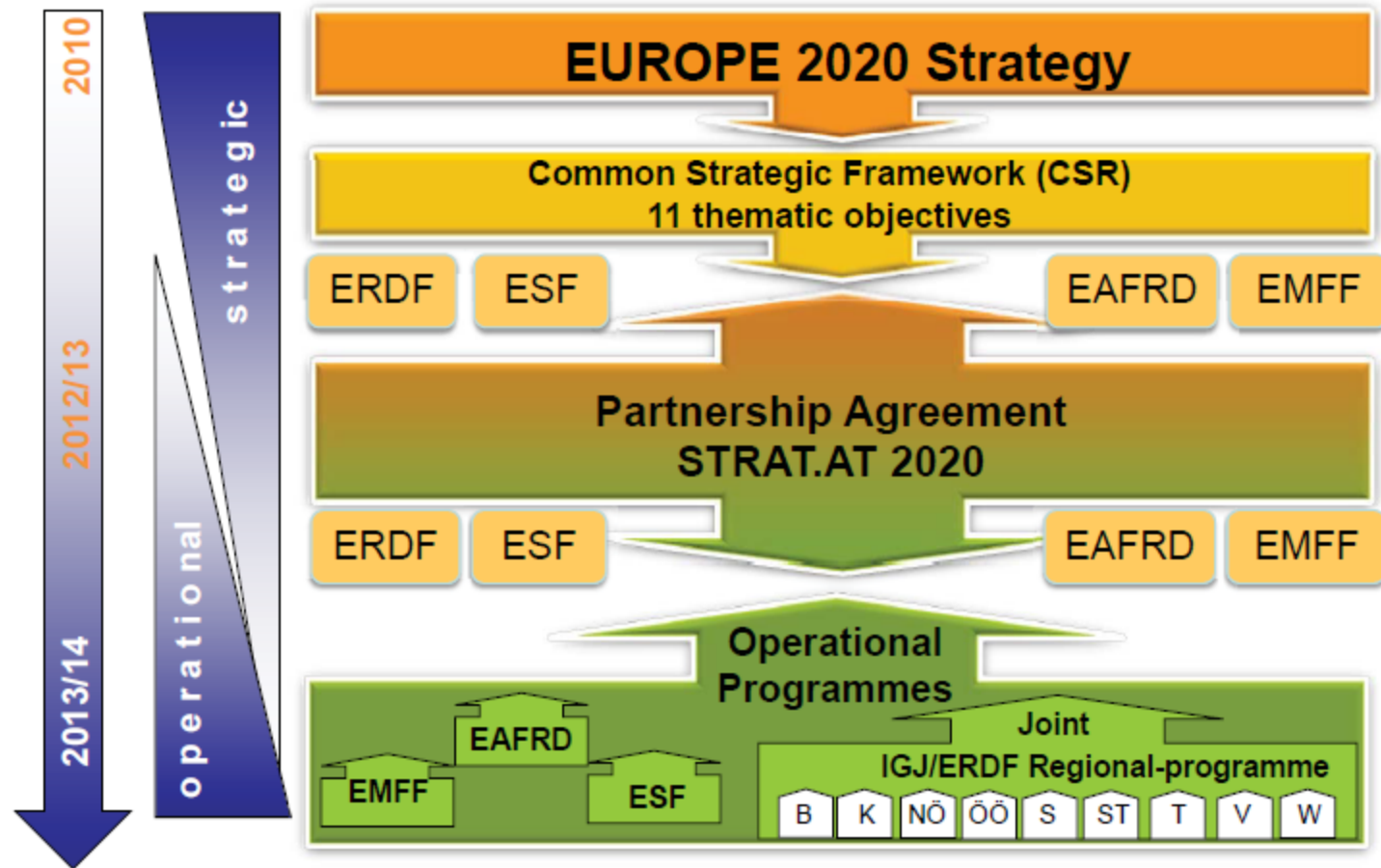


2007-2013 ⇔ 2014-2020

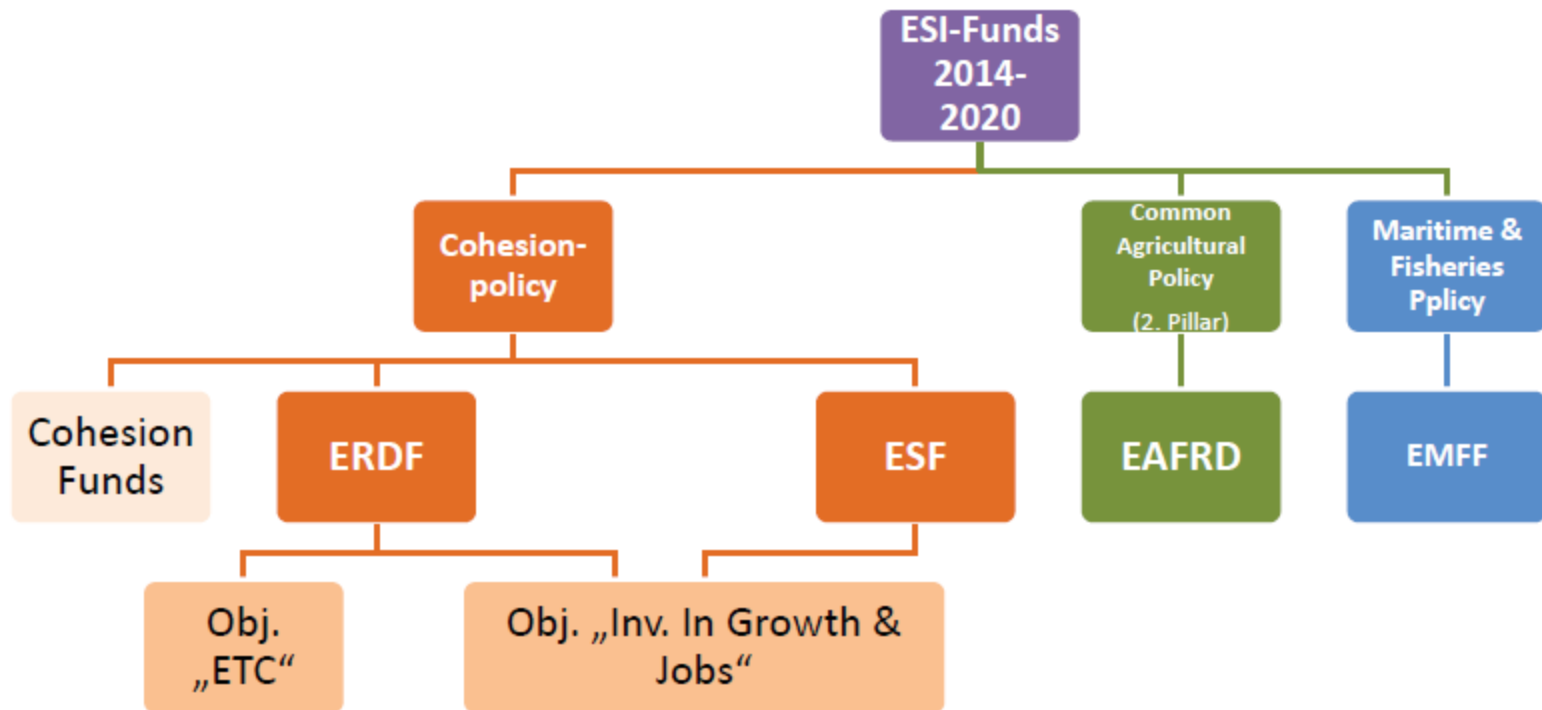
main changes (selection)

- Partnership agreement for all funds
- Concentration EU 2020 => 11 thematic objectives
- ex ante & macroeconomic conditionalities
- strengthening performance framework
- ...

Strategic Framework 2014-2020



Architecture of European Structural- and Investmentfunds 2014-2020



ESI funds 2014-20 in Austria

11 Thematic EU 2020 Objectives

STRAT.AT 2020 Partnership Agreement

Objective: European Territorial Cooperation (ETC)	Objective: Investment for growth and jobs (IGJ)	Objective: Policies for the development of rural areas	Objective: Common maritime and fisheries policy	Programme objectives
ERDF European Regional Development Fund	ESF European Social Fund	EAFRD European Agricultural Fund for Rural Development	EMFF European Maritime and Fisheries Fund	Funds
Cross-border (CBC), transnational (TN), interregional strands MA: programme- specific ERDF (indicative AT-share): CBC: approx. 222 m EUR (at current prices) TN: approx. 35 m EUR (at current prices)	National Operational Programme MA: ÖROK-Office ERDF: approx. 536 m EUR (at current prices)	National Operational Programme MA: BMASK VI/9 ESF: approx. 442 m EUR (at current prices)	National Operational Programme MA: BMLFUW II/2 ELER: approx. 3.938 m EUR (at current prices)	Programme level
Nat. OP MA: BMLFUW II/2 EMFF: approx. 7 m EUR (at current prices)				

European Structural Investment Funds (ESI) Austria 2014-2020

Plan data

ESI-Funds Austria in Mio € (current prices)	
European Agricultural Fund for Rural Development (EAFRD)	3.937,6
European Regional Development Fund (ERDF)	793,2
<i>of which IGJ</i>	536,2
<i>of which Territorial Cooperation (ETC)</i>	257,0
European Social Fund (ESF) (IGJ)	442,1
European Maritime and Fisheries Fund (EMFF)	6,9
Total	5.179,8

What we have to keep in mind ...

- Cohesion policy = congestion of (too) many policy objectives, e.g.
 - Contributing to almost all EU policy goals
 - Highly innovative projects
 - Full absorption of EU-Funds
 - Easy access to funds for project owners
 - Highest possible evidence about correct use of funds
 - ...
- > many conflicting goals increasing complexity!

Why are ERDF-interventions as they are?

- **Extensive Framework conditions** of EU regulatory
- Multi-level approach means also multi-level regulations, audit & control
- Strong **restraints at operational level**
- This leads to increasing **risk averse funding behaviour** and reservations with regard to EU-funding
- The most innovative measures are implemented outside of the ERDF-framework

Four points to be emphasised

1. Division between strategic and operative tasks
-- > „**Agencyfication**“
2. **Balance** between formalization and informal coordination
3. **Active management** of project pipeline / implementation
4. Focus on **communication & coordination**
(horizontal, vertical) -- > ÖROK, STRAT.AT

Lessons learnt for 2014-2020

- Concentration of programme administration (from 9 to 1)
- Concentration of programme contents
- Strong focus on capacity-building (training, exch. of know-how, guidance for intermediate bodies, ...)
- Improve the legal basis, e.g. eligibility rules

- Nevertheless: build on the tradition of informal coordination!

2. Spatial Planning in Austria



Governmental Levels in Austria

- a) **Federal Republic of Austria**
- b) Parliament: National Assembly and Federal Assembly
- c) Federal Government
- d) Federal Chancellery and Ministries

Member of the European Union since 1995

National Basis: Federal Constitution
(Bundesverfassungsgesetz B-VG)

- a) **9 States (Bundesländer)**
- b) 9 State Parliaments
- c) 9 State Governments
- d) 9 Office of the State Governments

(a) Territorial Authority

(b) Legislative

(c) Executive

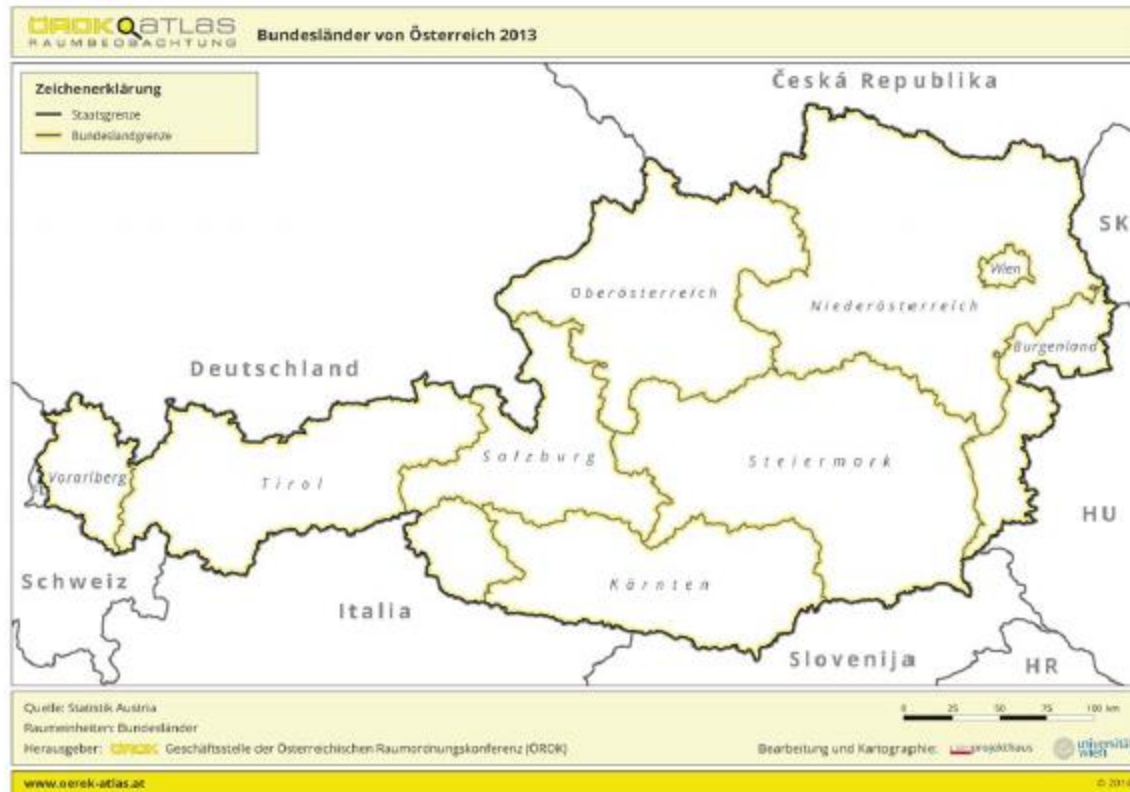
(d) Administration

* In towns with own Statute

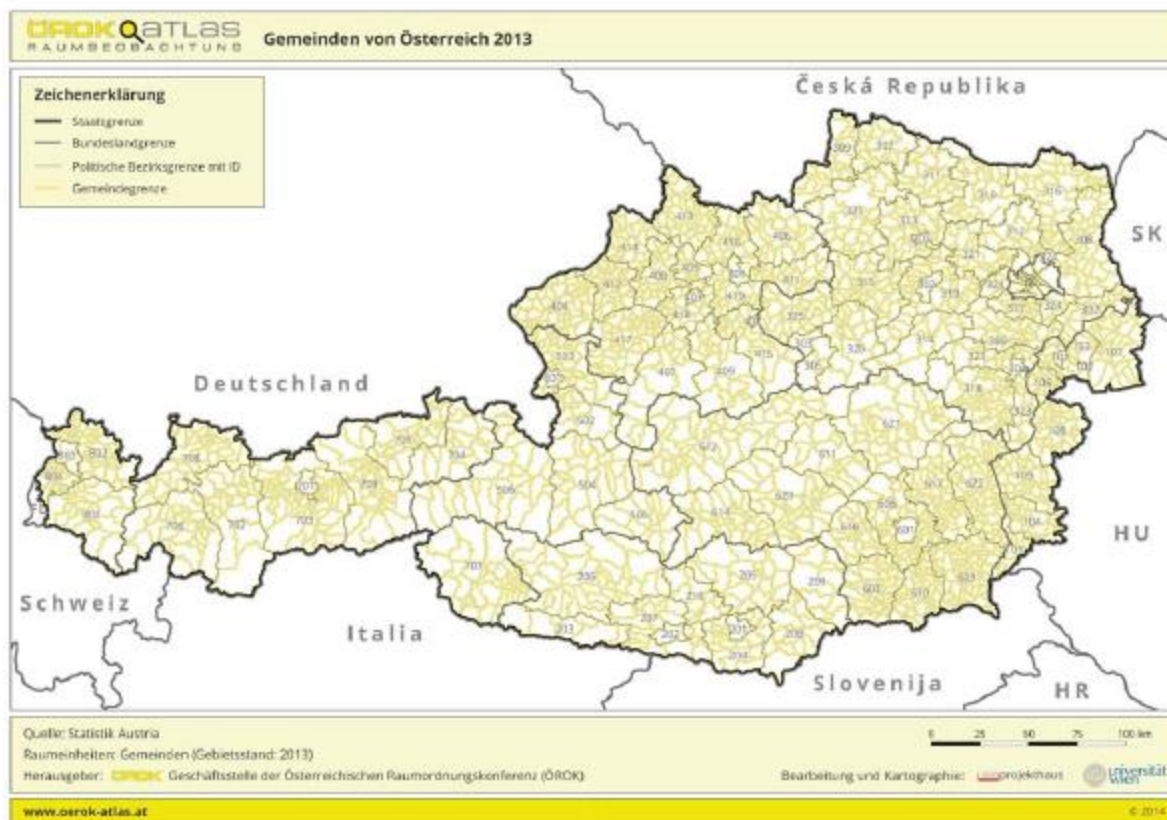
- a) **2.357 Municipalities (Gemeinden)**
- c) Municipal Council
- d) Municipal Office (Magistracy*)

Source: ÖROK 1998

Austria - Federal Republic consisting of 9 Federal States (Bundesländer)



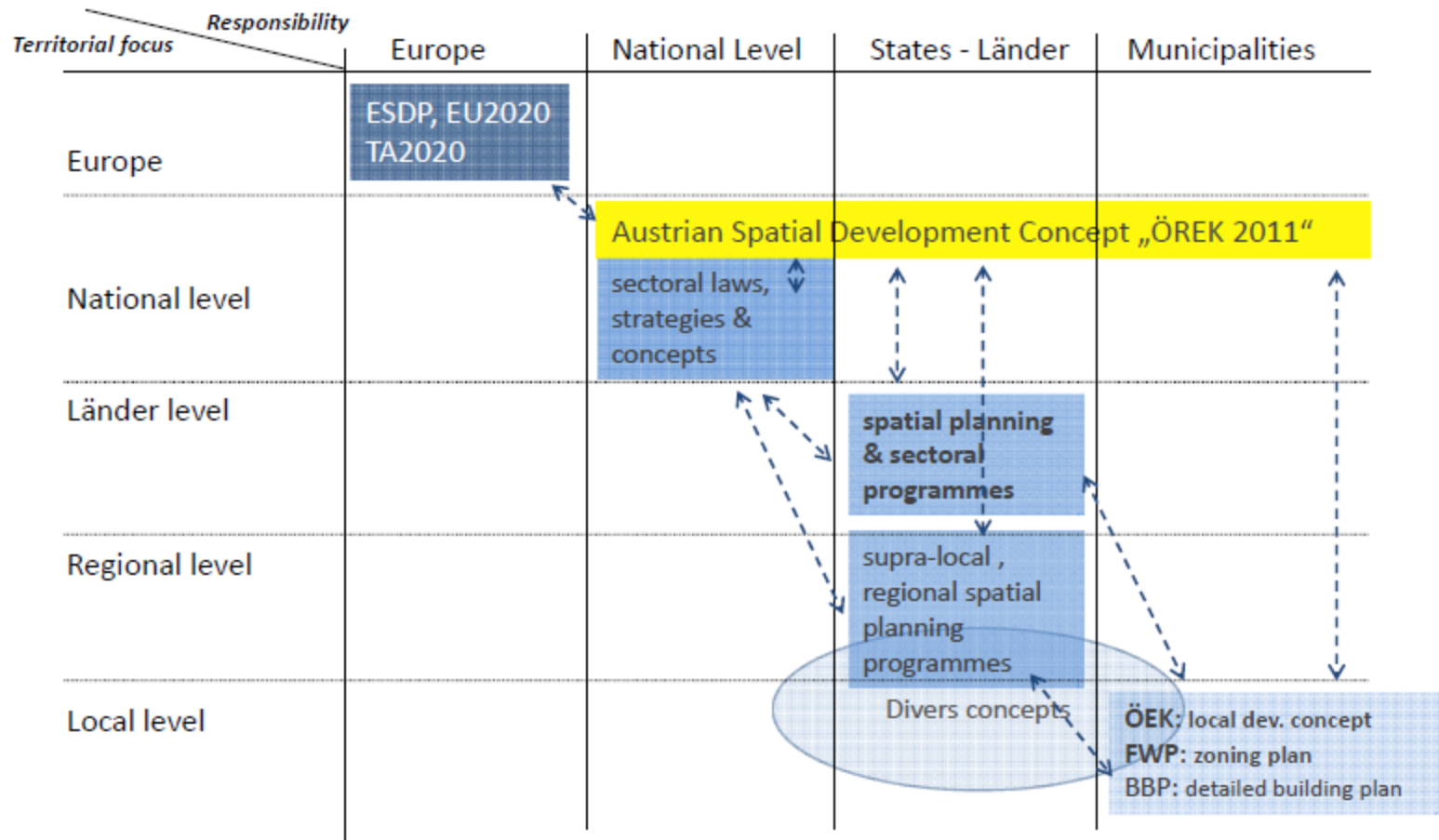
Austria – Municipalities (2.357)



Spatial planning in Austria: legal-administrative frame

Distribution of legal competences (according to the Constitution)		
I National Level: Sectoral policies & planning if explicitly mentioned, e.g. highways, railways, water, electricity <i>national sectoral laws</i> Art. 10 to 12	II States – Länder: Spatial Planning as not further mentioned policy agenda is given to the Länder <i>9 spatial planning laws</i> „Generalklausel“ Art. 15	III Municipalities Self-governmental rights in local spatial planning (under supervision of the Länder) Art. 118

Spatial planning in Austria: Types of Instruments



Institutional Framework in Austria

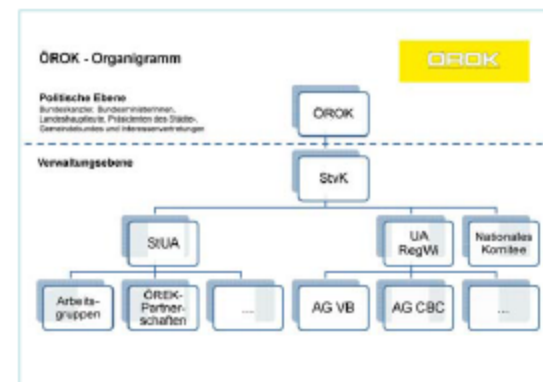
- **Planning at 3 levels:**
 - Municipalities (2.357),
 - Federal States (9),
 - National level
- *Bund* (national level) and *Länder* have competences for legislation and execution, *communities* have executive competences
- All three levels can launch private economic actions, e.g. run business support schemes etc.



➔ **Strong need for coordination and cooperation!**

Austrian Conference on Spatial Planning (Österreichische Raumordnungskonferenz, ÖROK)

- **Fundation:** 1971 – informal, but high-level steady conference
- **Members** (each of them stakeholders in Austrian (spatial) policy)
 - Federal chancellery
 - Federal ministries
 - Länder (provinces)
 - Association of Cities and Towns,
 - Association of Municipalities
 - economic and social partners
- **Organization:**
 - political board
 - several administrative sub-committees & working groups
 - ÖROK-office
- **Main Tasks:** Coordination of spatial planning and regional policy among the different governmental levels in Austria



ÖROK in the early years ...



ÖROK today ...



ÖROK: Organisation & Products

- **Austrian Conference on Spatial Planning**
(ÖROK, since 1971):
 - Political agreement, no legal entity
 - Both political and administrative representation
 - Supported by secretariat/office
 - Basis: internal rules of procedure (Geschäftsordnung)
- **Main Tasks & Products:**
 - Coordination of measures with **spatial impact & regional policy**
 - Preparation of Austrian Spatial Development Concept (ÖREK)
 - Information exchange & knowledge transfer
 - Research (Studies on issues of spatial relevance)
 - Policy recommendations
 - Information & Publicity (Atlas, Reports, ...)
 - Spatial Monitoring – see www.oerok-atlas.at



3. Vienna and the Danube Region

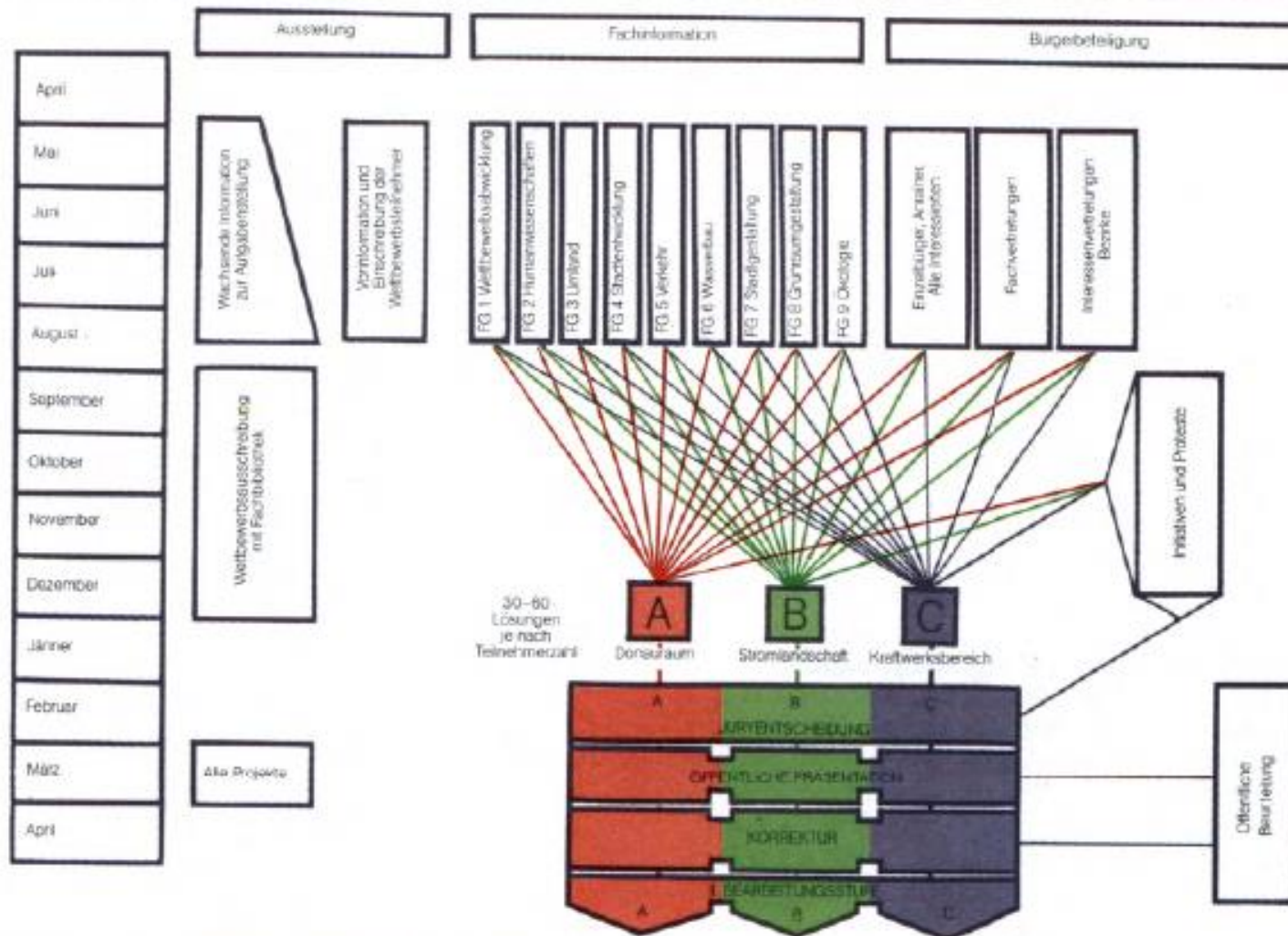






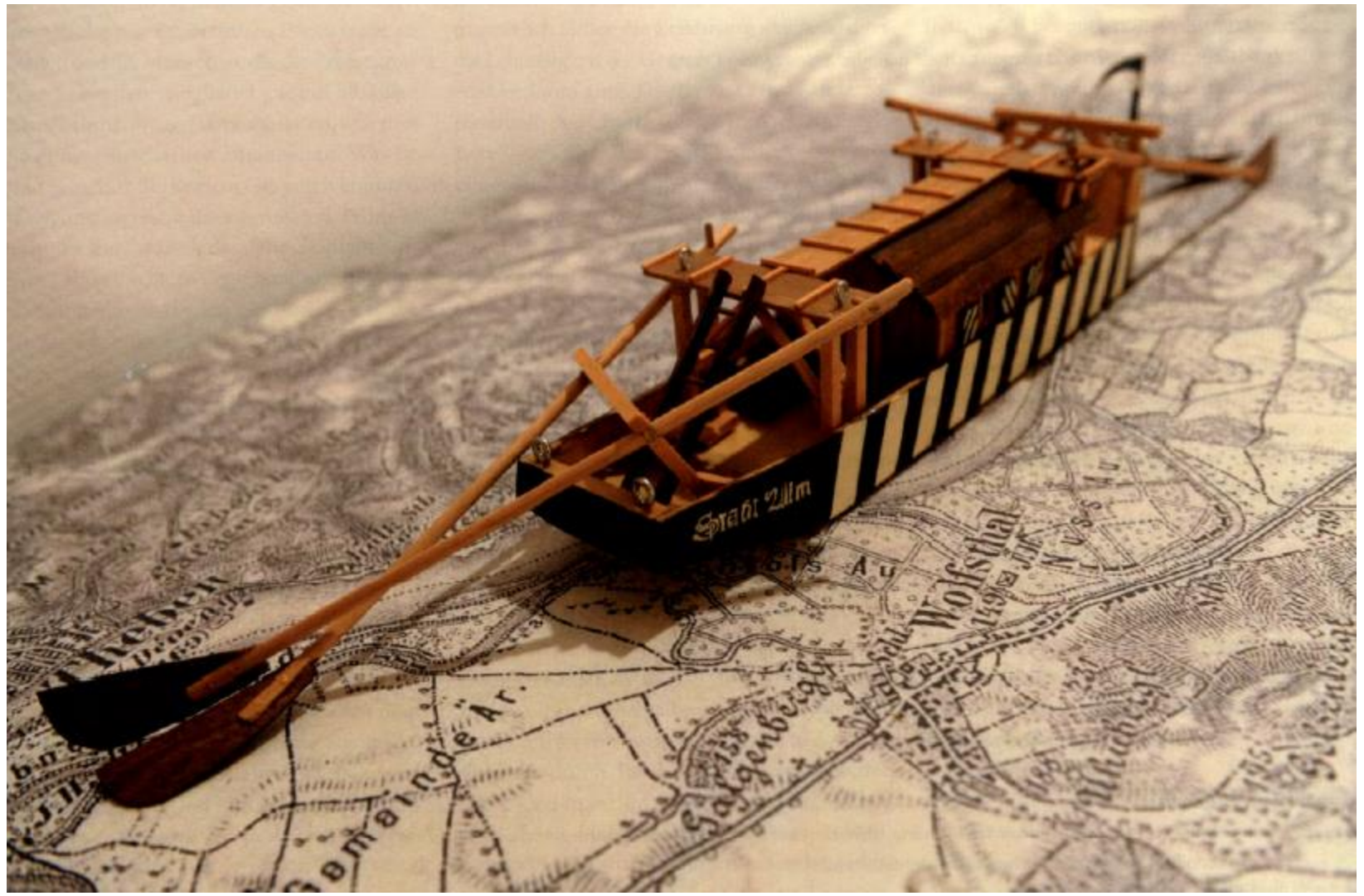
WETTBEWERB: „CHANCEN FÜR DEN DONAURAUM WIEN“

INTERDISZIPLINARES PROJEKT MIT BÜRGERBETEILIGUNG



Schema zum Verfahren des dreiteiligen Wettbewerbs mit Bürgerbeteiligung



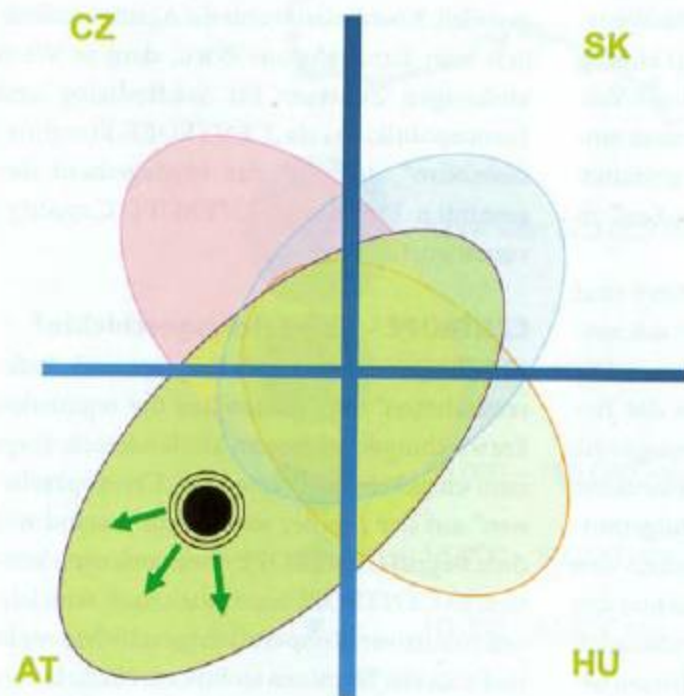


4. Cross-Border Cooperation in CENTROPE

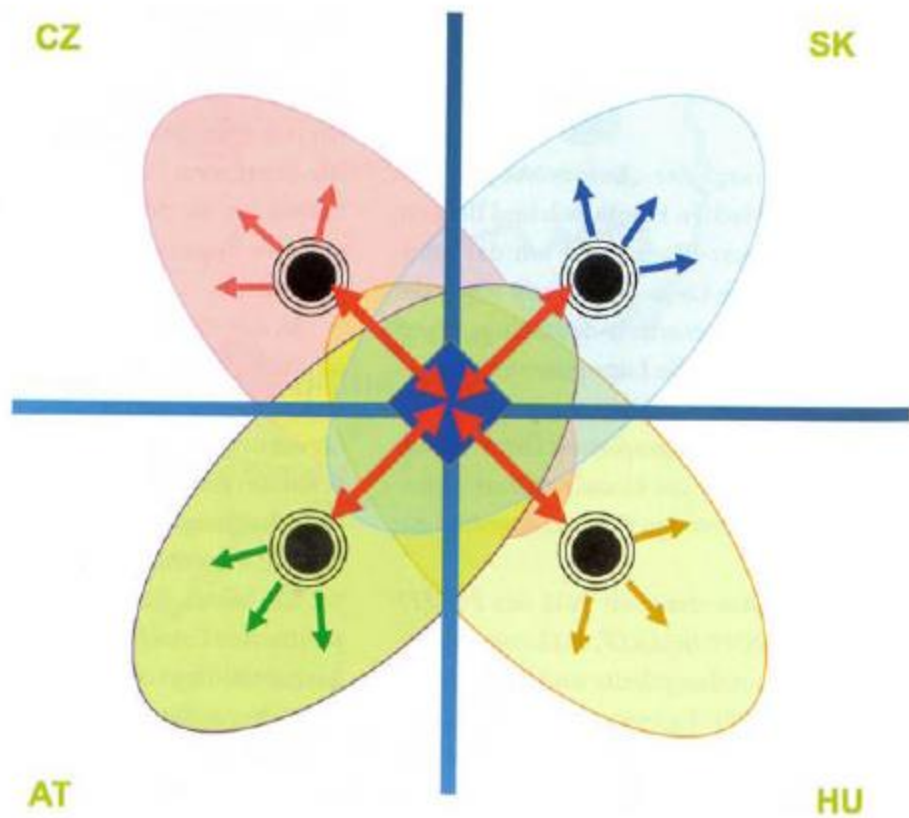


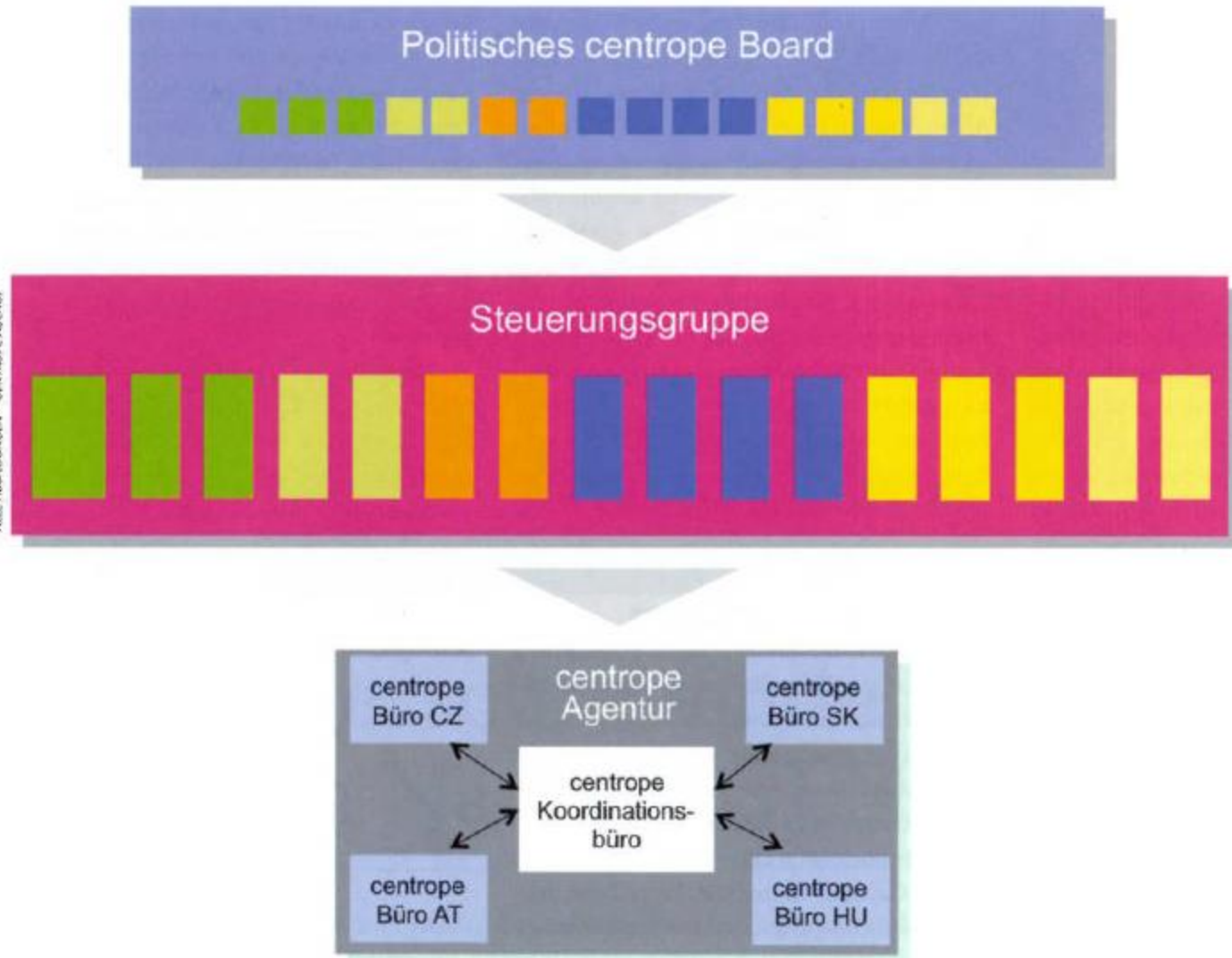
Die politischen Spitzenvertreter der
CENTROPE-Regionen in Pamhagen

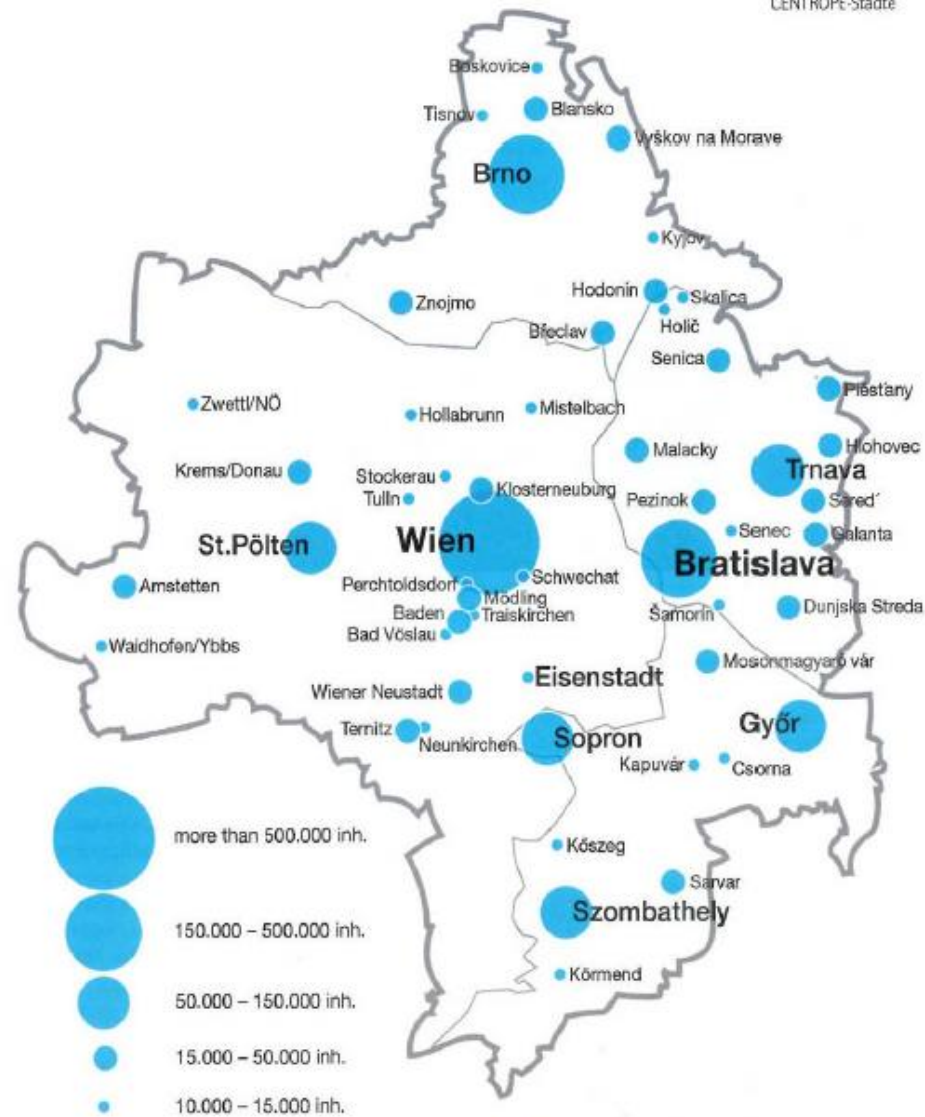
centrope bis 2009



centrope seit 2009







5. Living Conditions in Vienna

(A) Zusammenhang mit früheren Studien



„Wiener Lebensqualitäts-Studien“ (Sammelbegriff)

1995 „Leben in Wien“ (LIW)

2003 „Leben und Lebensqualität in Wien“ (LLQW)

2008 „Sozialwissenschaftliche Grundlagenforschung I“ (SoWi I)

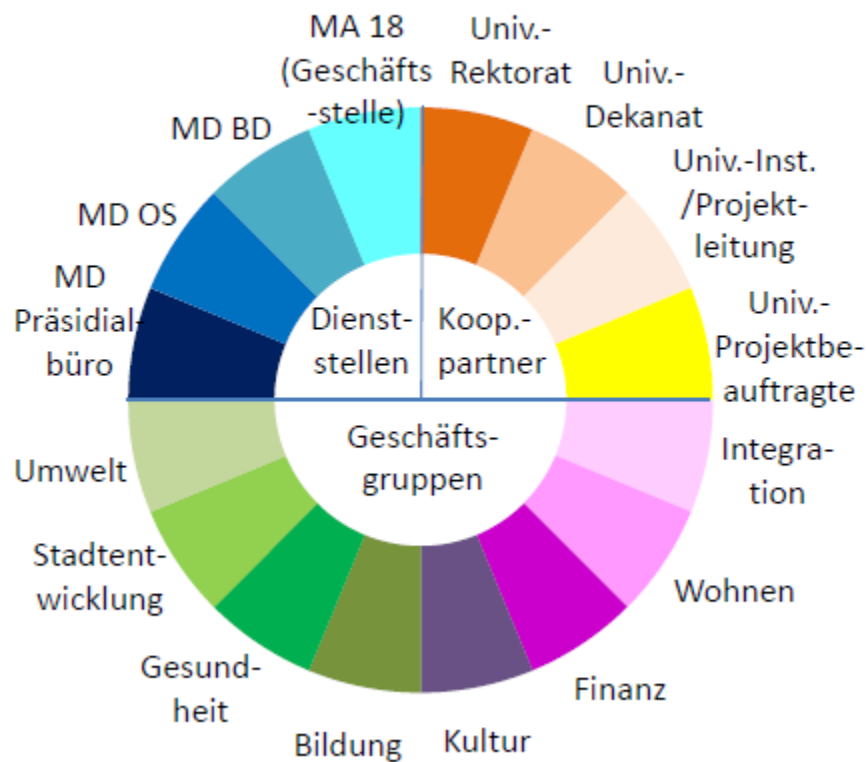
2012 „Spiegelbefragung“ im Wiener Umland (tw. vergleichbar)

2013 „Sozialwissenschaftliche Grundlagenforschung II“ (SoWi II)

Koordination: MA 18 – Referat Stadtforschung und Raumanalyse

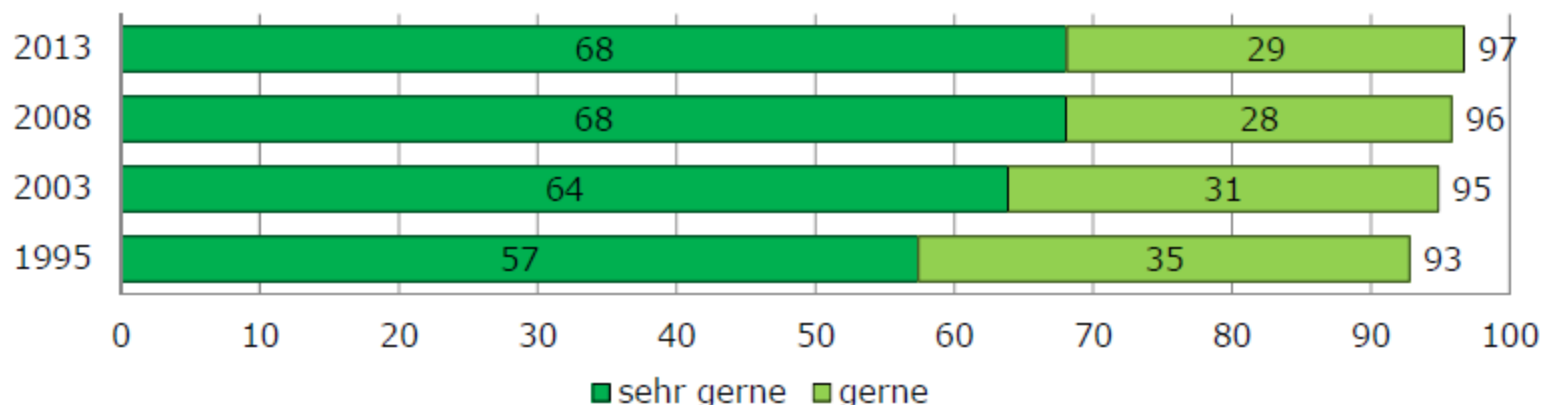
Project partners

Projektbeirat - 16 Mitglieder

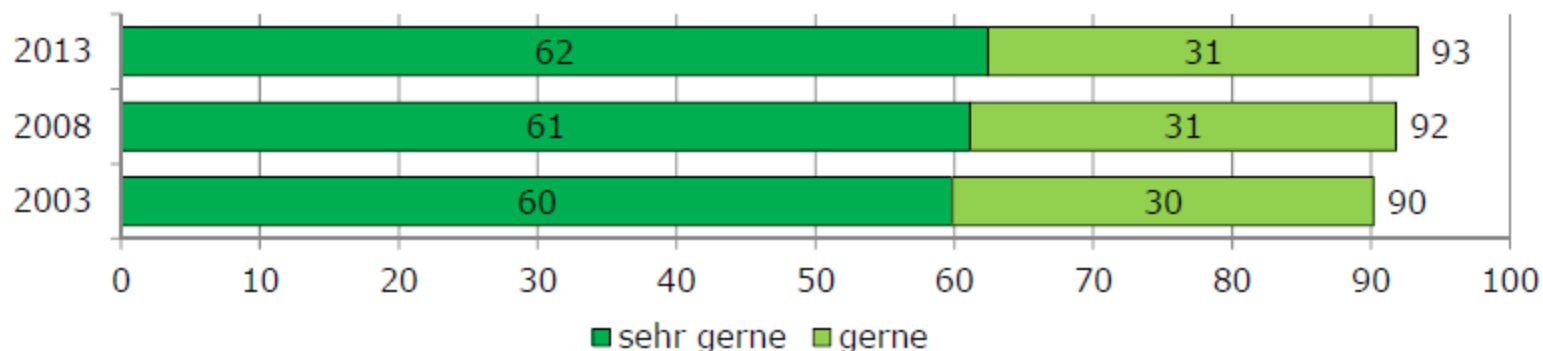


(1) Zufriedenheit mit dem Wohngebiet (2003-2013)

F111: Wie gerne leben Sie in Wien – sehr gerne, gerne oder nicht so gerne?



F112: Und in Ihrem Wohngebiet?



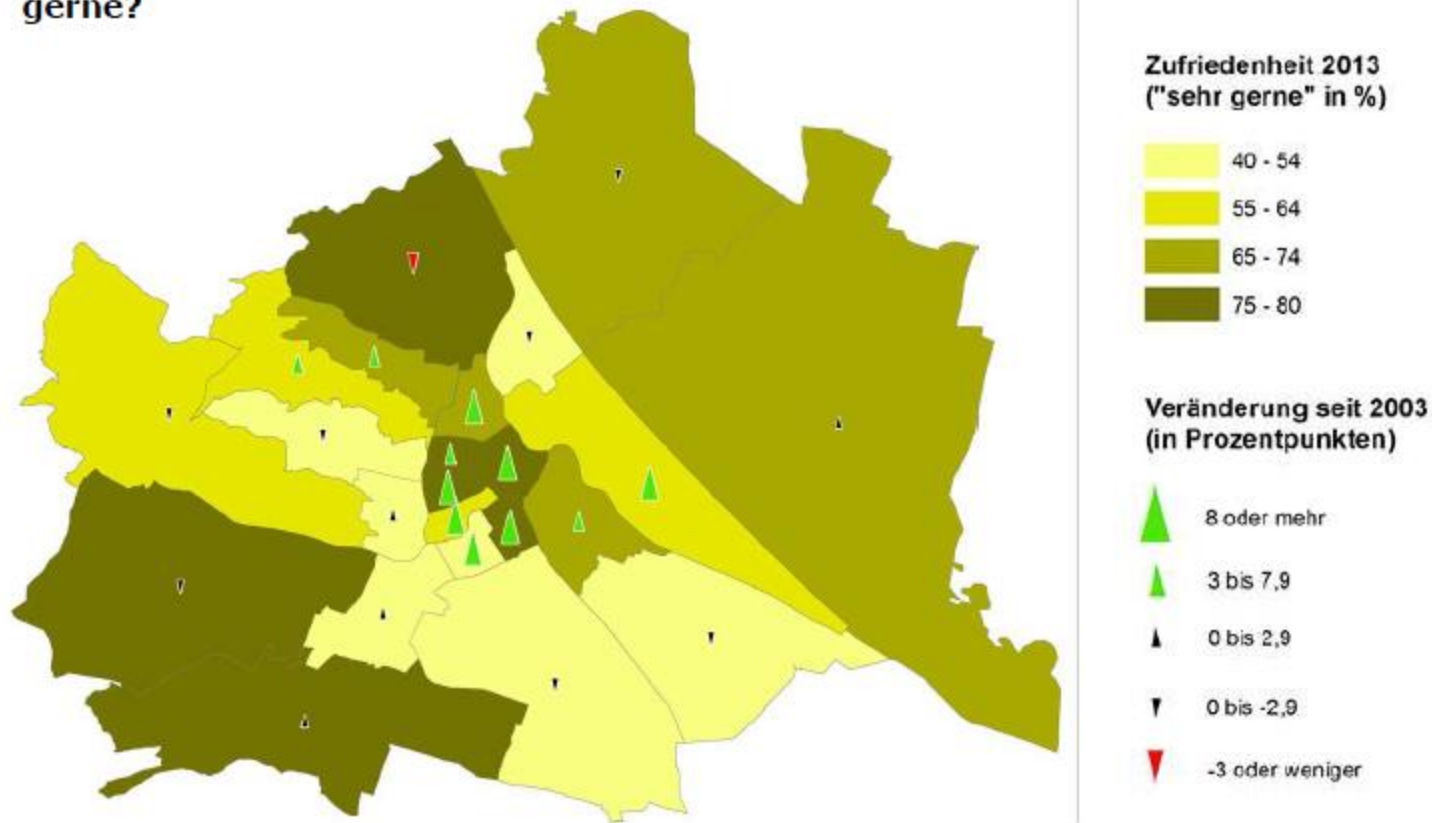
(1) Zufriedenheit mit dem Wohngebiet nach Wohnbezirk (2003-2013)

Wien!
voraus

Stadtentwicklung

Stadt+Wien

F112: Wie gerne leben Sie in Ihrem Wohngebiet – sehr gerne, gerne oder nicht so gerne?

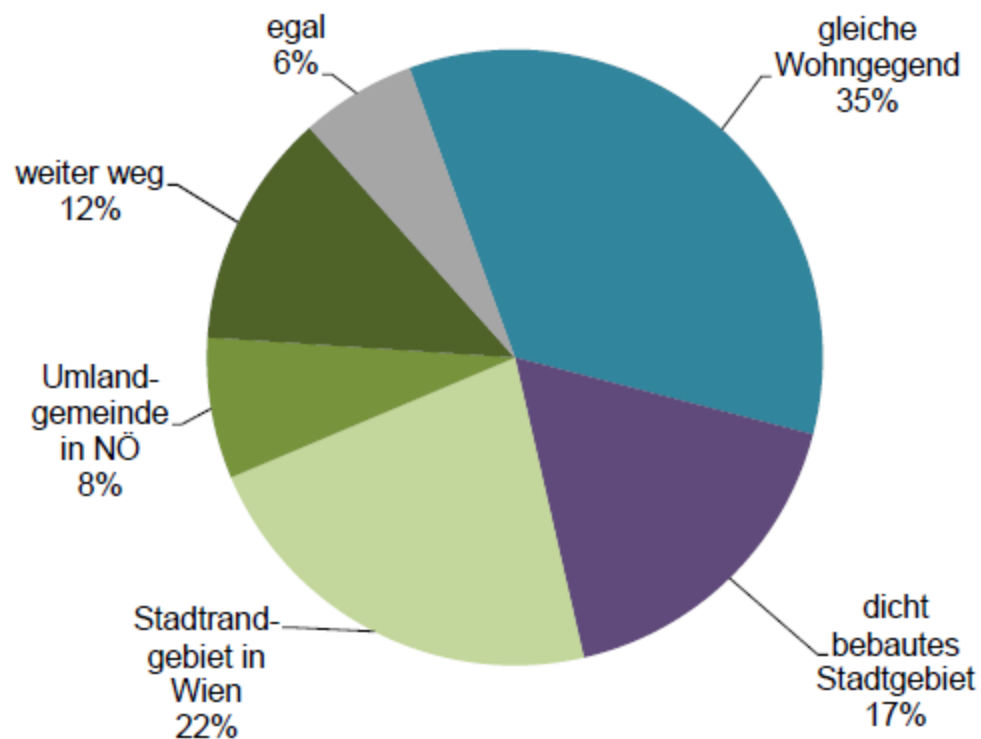


➤ Zunahme der Zufriedenheit mit dem Wohngebiet v.a. in den Innenbezirken, aber auch in Hernals und Währing

(3) Wohnungswechsel

Angestrebte Wohngegend

F115: Und welche Wohngegend wird da angestrebt?



Thank you very much for
your attention