

Reporting on Implementation of Development Plan for Combating Trafficking in Human Beings

Reporting period 01.01.2007 - 31.12.2007

I. Assessment of implementation of the activities planned for 2007 in the development plan

The tasks which were planned for 2007 pursuant to the development plan have been completed. The development plan may be considered to be successful, since the network for combating trafficking in human beings and cooperation between different organisations functions more and more smoothly which guarantees better legislative proceeding of human trafficking cases and provision of assistance to victims. More and more specialists of different fields have been trained which has improved awareness in the field of human trafficking.

An amendment of the Aliens Act which prescribes the possibility of issuing temporary residence permits to victims of human trafficking entered into force on 1 February 2007. A significant change in the legislation in 2007 was an amendment in the Penal Code entered into force on 15 March by which the constituent elements of enslavement were supplemented (§ 133). Taking advantage of helpless situation of the victim or a dependent relationship with the accused is also deemed to be enslavement. In addition, the possibility of bringing charges against legal persons for enslavement is prescribed (see remark 10).

Surveillance information concerning potential cases of human trafficking is exchanged regularly with co-operation partners from Sweden, Denmark, Norway, Germany, Finland, Great Britain and Belgium. The information concerning potential cases of human trafficking is also exchanged with mediation by Europol liaison officers. In 2007 15 initial inquiries were submitted to the Central Criminal Police, some of them were followed by further exchange of information.

An initial description of the services provided to women victims of human trafficking for sexual exploitation in shelters for women has been prepared, 3 shelters for assisting sexually exploited women trafficked into foreign states were established and the rehabilitation centre Atoll established in 2006 continued its work. In 2007 the first victims of human trafficking used the services of the established shelters. Information materials are distributed (a pamphlet introducing the services of Atoll was completed), questionnaires related to human trafficking are completed and expert opinions are provided regularly.

Under the guidance of the Ministry of Justice, in cooperation with the Minister of the Interior, the Ministry of Social Affairs and the Ministry of Foreign Affairs analysis of the Council of Europe Convention on Action against Trafficking in Human Beings was prepared in 2007 which is the basis for the preparation of signing the Convention in 2008. The analysis of the Convention studies in more detail also the current and planned actions of Estonia in combating human trafficking pursuant to the standards of the Convention.

At the initiative of the Ministry of Social Affairs, an information campaign concerning the possibilities and risks of the labour recruitment system took place by means of printed media; the functioning of the labour recruitment system is analysed constantly. Training was provided to consular officers on the topic of identification of and providing assistance to victims and the

relevant instructions have been prepared for consular officers. A repeated study of the study of awareness of human trafficking of gymnasists planned for 2007 has been conducted.

A handbook intended for social workers and victim support officials for assisting victims of human trafficking has been completed in cooperation with IOM. Completion of the handbook is an example indicating that attention is paid not only to the detection and hearing of crimes related to human trafficking but also to the fact how to provide assistance to the victims of human trafficking.

The tasks requiring long-term activities are progressing continuously: organisation of the statistics concerning human trafficking is continued, coordinated cooperation takes place between the institutions and persons related to the field of human trafficking, numerous lectures have been organised for informing the public and training the specialists, two round table meetings have been organised for the cooperation network; active part is taken in international projects (the EQUAL project, the Nordic-Baltic Pilot Project) and in the work of the Council of the Baltic Sea States Task Force Against Human Trafficking.

In 2006, 3261 persons left their contact details with the Ministry of Foreign Affairs; in 2007 the number was 5609. The purpose for leaving contact details with the Ministry of Foreign Affairs is to ensure better consular protection. 250 people were assisted through hotline service of the non-profit organization Living for Tomorrow for the prevention of human trafficking (phone: 6607320) (see remark 3).

In summary: the round table meeting¹ held on 31.01.2008 in which the progress of implementation of the development plan was discussed stated that the second year of realisation of the plan had proceeded as planned and had been successful. A decision was taken to supplement the development plan with several new activities which so far had been pursued along with the planned activities and which addition to the development plan is caused by the developments in combating human trafficking in the two previous years of the implementation of the development plan.

II. Schedule for implementation of the development plan together with the implementation notes of 2007

| Measure | Activities | Expenditure | Deadline | Responsible authority | Implementation notes (2007) |
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| Strategic objective 1: continuous mapping of the problems related to human trafficking in order to get a comprehensive and trustworthy overview of the actual extent and forms of human trafficking | | | | | |
| 1. | 1.1. Development of the register of criminal matters, including E-file in future with an aim to obtain an exact overview of the handled crimes related to human trafficking | Operating costs of the Ministry of Justice (IT development costs) | Currently | Ministry of Justice | Organisation of the statistics concerning human trafficking was continued in 2007. E-file should be functioning starting from 2009, however, the corresponding statistics is already available. The chain in which a crime relating to human trafficking would be traceable from beginning to end, i. e. to entry into force of the court judgment, is going to be implemented in 2009. |
| | 1.2. Preparation of annual overview of crime based on the data of the register of criminal matters where, inter alia, prevalence of crime connected with human trafficking is reflected in compliance with the relevant sections of the Penal Code | Operating costs of the Ministry of Justice | Currently | Ministry of Justice | The yearbook of criminal statistics published in print on 1 May 2007 includes a chapter on human trafficking. The chapter is based on the data obtained from the register of criminal matters. |
| | 1.3. Collection of information on criminal proceedings concerning human trafficking initiated abroad where the victim or offender is an Estonian | Operating costs of the Ministry of the Interior | Currently | Ministry of the Interior, Central Criminal Police | The information connected with the cases is received by the Central Criminal Police in the form of letters rogatory and through international exchange of information. Interpol, Europol and liaison officers are the main channels of information flow. |

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| | citizen or minor | (Central Criminal Police) | | | |
| | Activities | Expenditure | Deadline | Responsible authority | Implementation notes (2007) |
| | 1.4. Collection of information concerning cases of human trafficking which have become evident through foreign missions of Estonia | Ministry of Foreign Affairs (operating costs of the foreign missions) | Currently | Ministry of Foreign Affairs) | In 2007 one case became evident through a foreign mission in Great Britain (see remark 1). |
| 2. | 2.2. Repeated study of the awareness of human trafficking of gymnasists | 148 339.- | 2007 | Ministry of Social Affairs, non-profit organisations, research institutions | The study has been conducted, a report has been completed - "Human trafficking and prostitution: perspective of vocational-school and secondary-school students" (see remark 2) |
| | 2.3. Participation in the mapping project conducted by the Council of the Baltic Sea States Working Group for Cooperation on Children at Risk (Comprehensive Assistance to Children Victims of Trafficking) | Operating costs of the Ministry of Social Affairs | The project takes place in 2007 | Ministry of Social Affairs | 1) At the end of 2007 a report on trafficking children in the Baltic Sea Region was completed. It was presented in public in 4 countries (including Estonia) at the beginning of 2008. Altogether 1000 reports have been printed in English and 500 reports in Russian. 2) In 2006-2007 five training courses took place for specialists working with the children in the states of the Baltic Sea Region where 50 specialists from 10 countries took part. The aim of the training was to |

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| | | | | | provide assistance to children who have fallen victim to human trafficking. As an additional result, a network was formed in the Baltic Sea Region for settlement of the cases of trafficking children. |
| Strategic objective 2: prevention of human trafficking by informing the public and decreasing the demand | | | | | |
| 3. | 3.1. Organisation of lectures all over Estonia. Each year 10 lectures shall be held, totalling in 40 lectures during the entire period of the Development Plan. | 2007: 20 000.- | 2009 | Ministry of Social Affairs, non-profit associations | The Ministry of Social Affairs delivered 10 lectures to 438 people. The target group was local government and state officials, non-profit associations, employees of shelters, consular officers, policemen, youth workers, women's organisations and support persons. Most of the lectures were delivered in Tallinn. The series of lectures of the non-profit association Living for Tomorrow was funded through the Gambling Tax Council – in 2007 twenty-four lectures were delivered to groups of secondary-school and vocational-school students and five lectures to adult groups. |
| | Activities | Expenditure | Deadline | Responsible authority | Implementation notes (2007) |
| | 3.3. Keeping the hotline for the prevention of human trafficking in operation | 180 000.- | 2007-2009 | Ministry of Social Affairs, non-profit associations | The non-profit organisation Living for Tomorrow has provided counselling service, assistance was provided to 250 people in a year, in addition to the hotline also through the webpage www.lft.ee , (see remark 3) |
| | 3.5. Preparation and issue of educating information materials | 75 000.- | 2007-2008 | Ministry of Social Affairs, non-profit associations | A pamphlet introducing the services of Atoll and a pamphlet introducing the Nordic-Baltic Pilot Project were completed. Study of sex buyers translated into English. |
| | 3.6. Discussing the topic of human trafficking in the framework of the national | Expenditure of the | Currently | Ministry of Education and Research | The national curriculum adopted in 2002 is effective in 2007. The curriculum includes topics related to human trafficking and the development |

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| | curriculum of general education | Ministry of Education and Research on general education | | | of competencies directed at the prevention thereof. |
| | 3.7. Spreading of information concerning human trafficking via the crime prevention web site.. | Operating costs of the Ministry of Justice | Currently | Ministry of Justice | The crime prevention web site of the Ministry of Justice provides an overview of the nature of human trafficking and references to the development plan and other web pages related to the topic. In addition, Estonia has sent an introduction of the crime prevention policy of the state (including a survey of the nature of human trafficking, the development plan for combating trafficking in human beings, a survey of national organisations engaged in this domain; the legislation in force) to the website of the European Crime Prevention Network (EUCPN). |
| | 3.8. Organisation of a seminar in the field of trafficking, prostitution and pornography of children | 50 000.- (Ministry of Social Affairs) | 2007 | Ministry of Social Affairs, non-profit associations | The seminar "Happy pre-school child" concerning the prevention of abuse and trafficking of children took place in Tartu on 09 March 2007. The total of 35 people took part in it. On 31 October 2007 training for the employees of children's homes of Ida-Virumaa on the topic of trafficked child assistance took place in Toila. 12 specialists participated in it; the seminar was conducted in Russian. The seminar was conducted by the Tartu Child Support Centre. |

| | Activities | Expenditure | Deadline | Responsible authority | Implementation notes (2007) |
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| | 4.1. Distribution of information materials concerning consular services | Operating costs of the Ministry of Foreign Affairs | Currently | Ministry of Foreign Affairs | <p>The Ministry of Foreign Affairs distributed a booklet "Traveller's Guide" and information sheets concerning the risks involved in going to work abroad to citizens and tour operators at the tourism fair "TourEst".</p> <p>The said booklet is distributed at the Tallinn Airport, at the terminals of passenger ships of the port of Tallinn and to citizens and organisations all year round (the advertisement for ordering the booklet free of charge is published on the website of the Ministry of Foreign Affairs). Information materials regarding human trafficking have been distributed at the Ministry of Foreign Affairs and at the foreign missions of Estonia in Berlin and Paris.</p> |
| 4. | 4.2. For ensuring better consular protection, persons travelling abroad shall be given an opportunity to leave their contact details with the Ministry of Foreign Affairs | Operating costs of the Ministry of Foreign Affairs | Currently | Ministry of Foreign Affairs | In 2007, 5609 persons left their contact details with the Ministry of Foreign Affairs. |
| | 4.3. Providing labour law information to job seekers through the local offices of the Labour Market Board | Operating costs of the Ministry of Social Affairs | Currently | Ministry of Social Affairs | Information has been provided currently as part of the work process of the Labour Market Board in compliance with the needs of a concrete client. |

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| | | (Labour Market Board) | | | |
| Strategic objective 3: development of the skills of the specialists engaging in the problem of human trafficking, and promoting cooperation between them | | | | | |
| | 5.1. Organisation of anti-trafficking training for specialists engaged in the prevention of and fight against human trafficking and assisting trafficking victims. Each year the Ministry of Social Affairs shall conduct 2 trainings, the total of 8 trainings. | 2007 – 70 000 | 2006-2009 | Ministry of Social Affairs, Ministry of Justice (Prosecutor's Office), Ministry of the Interior (Citizenship and Migration Board, Border Guard Administration, Police Board, Central Criminal Police), Ministry of Foreign Affairs | !) 5 trainings (171 participants), 3 of them in Russian. The target group was social workers and victim support officials, policemen, school psychologists, child protection officials and border guards. 2) A seminar for the cooperation network with foreign lecturers (introduction of the experiences of Norway and Sweden) 3) 10 lectures to 438 people (see remark 4). |
| | Activities | Expenditure | Deadline | Responsible authority | Implementation notes (2007) |
| 5. | 5.2. Continuous improved professional development | Operating costs | 2006-2009 | Ministry of Social Affairs | The following trainings and supervisions were carried out in 2007: 1) The course “Improvement of |

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| | of specialists engaged in work with children: organisation of in-service training of employees of child welfare institutions and training of child protection officials. | of the Ministry of Social Affairs | | | basic work with children and families”: the objective - to improve regional cooperation between different sectors. The total of 5 courses took place in 5 counties for 50 people. In the framework of network trainings for specialists engaged in work with children meetings with the groups who had completed the training earlier took place in 2007. Topics: the nature of supervision, analysis of the cases, cooperation between the partners of the network, etc. The total of 5 supervisions in 5 counties. The total of 53 participants. |
| | 6.2. Organising round table meetings for the cooperation network | Operating costs of the Ministry of Justice | Currently | Ministry of Justice by involving other state institutions, local governments and non-profit associations | On 12 November 2007, the Ministry of Justice organised a round table meeting in which the new members of the national network were introduced and ministries and non-profit associations exchanged information about current developments, an overview of the developments of the Equal project was provided, analysis of the Council of Europe Convention on Action against Trafficking in Human Beings was introduced. A round table meeting where the progress of implementation of the development plan was discussed and the need for amendment of the plan was decided was held on 31 January 2008. Representatives of the relevant ministries participated, local governments and non-profit associations were involved. (see remark 3) |
| 7. | 7.1. Participation in implementation of the action plan of the European Union for combating trafficking in human beings | Ministry of Justice, Ministry of the Interior | Currently | Ministry of Justice, Ministry of the Interior (Citizenship and | Questionnaires related to human trafficking are completed and expert opinions are provided regularly. Materials concerning the topic are also mediated to other law enforcement bodies (police prefectures, the Border Guard Administration, etc.). A representative of the Ministry of Justice |

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| | | (Citizenship and Migration Board, Border Guard Administration, Police Board) | | Migration Board, Border Guard Administration, Police Board) | participated in the EU Anti-Trafficking Day conference in Brussels on 18 October 2007. |
| | 7.2. Participation in the EU AGIS training programme | Operating costs of the Ministry of Justice | Currently | Ministry of Justice (Prosecutor's Office, Courts) | The AGIS programme terminated in 2006. |
| | Activities | Expenditure | Deadline | Responsible authority | Implementation notes (2007) |
| | 7.3. Analysis of the effects of accession to the European Council Convention on combating trafficking in human beings | Operating costs of the Ministry of Justice | 2007 | Ministry of Justice, Ministry of Social Affairs | Under the guidance of the Ministry of Justice, in cooperation with the members of the network from the Ministry of Social Affairs, the Ministry of the Interior, the Border Guard Administration and the Ministry of Foreign Affairs |
| | 7.4. Participation in the work of the EQUAL project "Integration of women involved in prostitution including victims of human trafficking into the legal labour market". | Ministry of Finance, European Social Fund, funds prescribed for | 2005-2008 | Ministry of Social Affairs, Labour Market Board, National Institute for Health | 1) The total of 409 people were trained in Jõhvi, Tartu, Tallinn, Narva, Valkla. Employees of educational institutions and social workers, local government health promotion specialists, youth workers, health care professionals of schools, the police, border guards. 2) Printed information material "How to seek and find legal work?" 3) The Atoll centre has concluded 28 rehabilitation contracts, 13 women have proceeded to the labour market in the I |

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| | | the EQUAL project | | Development , non-profit associations, | half of 2007 (the report of the II half year will be completed by February). 4) An opinion poll conducted in the system of support persons and among women involved in prostitution using the services of the Atoll centre concerning their situation (75 women). 5) The manuscript of the book “Voices of the Silent III (a book on women exploited in prostitution) has been completed (see remark 5). |
| | 7.5. Participation in the activities of the Nordic-Baltic Pilot Project for providing assistance to victims of human trafficking “Support, Protection, Safe Return, and Rehabilitation of Women Victims of Trafficking in Human Beings for Sexual Exploitation” | Financed through the European Women’s Lobby. The project is financed by the Nordic countries. | Duration of project 2005-2008 | Ministry of Justice, Ministry of Social Affairs, non-profit associations | A chief specialist of the Ministry of Social Affairs, an adviser of the Ministry of Justice and a representative of non-profit associations participate in the steering group or troika. The responsibilities of the official of the Ministry of Social Affairs (as resource person) are mainly related to exchange of information, notification of new studies and developments in other countries and advising of the project parties. A representative of the Ministry of Justice has participated in one troika meeting in Lithuania. The project was taken part in as follows: 1) Three shelters were opened for sexually exploited women. 2) in 2007 the employees of all the shelters were trained in cooperation with the specialists of the Nordic countries and the Baltic states. The trainings providers were specialists of the Nordic countries and the Baltic states. In addition, the employees of the shelters went on a study trip to the shelters in Norway and Sweden. Additional funding for training and other activities not covered by the project came from the Gambling Tax Council through the Ministry of Social Affairs. 3) The website of the project together with the introduction of all the countries participating in the project: http://nordicbaltic-assistwomen.net (see remark 6). |

| Activities | Expenditure | Deadline | Responsible authority | Implementation notes (2007) |
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| 7.6. Participation in the work of the Council of the Baltic Sea States Task Force Against Human Trafficking (supervision is exercised over and information is exchanged on the implementation of the project). | Operating costs of the Ministry of Foreign Affairs | 2007 | Ministry of Foreign Affairs | One official of the Ministry of Foreign Affairs participated in the meeting of the Council of the Baltic Sea States Task Force Against Human Trafficking on 22 March 2007 and one official on 5 December 2007 in Bonn and Riga respectively. |
| 7.7. Participation in the work of the Council of the Baltic Sea States Working Group for Cooperation on Children at Risk | Operating costs of the Ministry of Social Affairs | 2006-2009 (Estonia has been member of the Council of the Baltic Sea States Working Group for Cooperation on Children at Risk since 2002.) | Ministry of Social Affairs | 1) A representative of the Ministry of Social Affairs participated in the regular meetings of the Working Group for Cooperation on Children at Risk in Lillehammer and Stockholm. 2) Estonia was elected to hold presidency of the Council of the Baltic Sea States Working Group for Cooperation on Children at Risk 1.07.07-1.07.2008; in connection with this representation of the working group upon the development of international cooperation. 3) The Tartu Child Support Centre supplemented the homepage of the network of cooperation on children at risk www.childcentre.info . 4. The contact point at the Ministry of Social Affairs participated in the activities of the network of contact points of the Council of the Baltic Sea States (see remark 7). |
| 8.1. Paying special attention to minors who cross the EU external | Operating costs of the | Currently | Ministry of the Interior (Border | In 2007 training on combating human trafficking was provided to border guards, study materials concerning human trafficking were prepared by the |

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| | borders (where necessary, by questioning the minor or the person accompanying him or her, contacting the parents of the child, demanding additional documents, etc.) | Ministry of the Interior (Border Guard Administration) | | Guard Administration) | Border Guard Administration in cooperation with ENUT, the Ministry of Social Affairs in the framework of the EQUAL project. |
| | Activities | Expenditure | Deadline | Responsible authority | Implementation notes (2007) |
| Strategic objective 4: curbing human trafficking by means of more effective border controls and control over employment mediation | | | | | |
| 9. | 9.1. Analysis of the employment mediation system and informing people of the possibilities and risks of employment mediation | 268 083.- | 2007 | Ministry of Social Affairs | The analysis was not carried out in the planned form, since the problems which were the main reason for planning the conduct of analysis were solved in the course of current activities. However monitoring and, if necessary, improvement of the employment mediation system is still part of the principal activities of the Ministry of Social Affairs and the Labour Market Board. An information campaign by means of the Internet and printed media was carried out in Estonian and Russian 22.10-4.11.2007. The budget was reduced in the course of planning the campaign, upon the selection of information channels it was decided to use less and cheaper channels proceeding from the target group and objective of the campaign. |
| Strategic objective 5: effective reaction to criminal offences related to human trafficking | | | | | |
| 10. | 10.1. Regular exchange of information with other countries and international investigative agencies | Operating costs of the Ministry | Currently | Ministry of Internal Affairs (Central | Surveillance information is exchanged regularly with co-operation partners from Sweden, Denmark, Norway, Germany, Finland, Great Britain, and Belgium. Information concerning potential cases of |

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| | (Europol) concerning possible cases of human trafficking | of Internal Affairs (Central Criminal Police) | | Criminal Police) | human trafficking is also exchanged with mediation by Europol liaison officers. In 2007 15 initial inquiries were submitted, some of them were followed by further exchange of information |
| 11. | 11.2. Effective use of international legal aid in criminal proceedings in matters related to human trafficking | Operating costs of the Ministry of the Interior, the Ministry of Justice | Currently | Ministry of the Interior (Central Criminal Police), Ministry of Justice (Prosecutor's Office) | 1) Several investigation activities have been carried out within the framework of requests for legal assistance received from Sweden and Finland, assistance has also been provided in case of requests for legal assistance concerning human trafficking to outside Estonia. Also, national criminal proceedings have been commenced with regard to several persons in Estonia. 2) It is not possible to provide statistics concerning the implementation of witness protection, no temporary residence permits have been issued to trafficking victims who are residents of foreign states. |
| | 11.4. Issue of temporary residence permits to trafficking victims who are residents of foreign states for the time of the conduct of criminal proceedings | Operating costs of Ministry of the Interior, the Ministry of Justice | Currently from the completion of 11.2 | Ministry of the Interior, Ministry of Justice (Prosecutor's Office), Ministry of Social Affairs | The Act on Amendment of Aliens Act and Associated Acts Amendment Act entered into force on 1 February 2007. In 2007 no temporary residence permits have been issued to trafficking victims who are residents of foreign states. |
| | Activities | Expenditure | Deadline | Responsible authority | Implementation notes (2007) |
| | 11.5. Where necessary, application of the measures | Operating costs | Currently | Ministry of the Interior | It is not possible to provide statistics concerning the implementation of witness protection. |

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| | prescribed by the Witness Protection Act and ensuring the anonymity of witnesses | of the Ministry of the Interior, the Ministry of Justice | | (Central Criminal Police), Ministry of Justice (Prosecutor's Office) | |
| Strategic objective 6: provision of assistance to trafficking victims | | | | | |
| | 12.1. Elaboration of guidelines for Estonian foreign missions for assisting victims originating from Estonia and helping them to return to Estonia | Operating costs of the Ministry of Foreign Affairs, the Ministry of Social Affairs | 2007 | Ministry of Foreign Affairs, Ministry of Social Affairs | A representative of the Ministry of Social Affairs delivered a lecture in annual training of consular agents on the topic of identification of and provision of assistance to victims and submitted the information to the Ministry of Foreign Affairs in electronic form. The guidelines have been completed. Since 2006 all the contacts whereto the consuls may send the victims have been available. |
| | 12.2. Where necessary, provision of support to trafficking victims returning home (by providing transport, accommodation, etc.) | 2007: 20 000.- | Currently | Ministry of Foreign Affairs (foreign missions) | The Ministry of Foreign Affairs provided unrequited financial assistance in the amount of 3395 kroons to a victim identified in Great Britain (see information at measure 1.4). |
| 13. | 13.1. Involving experts in mapping of the needs of trafficking victims and elaboration of a service package directed to them | 150 000 | 2007 | Ministry of Social Affairs, Ministry of the Interior (Citizenship | A round-table meeting was held in the Ministry of Social Affairs with the employees of the shelters providing assistance to trafficking victims who provided their opinion of the required services. The development of a more detailed package of services is a longer process. (see remark 8). |

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| | | | | and Migration Board), local governments, non-profit associations | |
| 13.2. Preparation of instructions, including to victim support and health care workers | 40 000.- | 2007 | Ministry of Social Affairs, Ministry of the Interior (Citizenship and Migration Board), local governments, non-profit associations | A manual for providing assistance to trafficking victims has been completed in cooperation with IOM. The manual is mainly intended for use for social workers, but it may be applied to victim support officials. The copies intended for victim support officials include more detailed information on the activities in the police. These are practical guidelines which consist of the following chapters: how do victims find help, identification of victims, questioning victims, provision of advice to victims, practical observations and the most wide-spread problems of providing assistance to trafficking victims, cooperation between the police and the organisations providing social services, returning of victims. The manual has been published with the support of the Ministry of Social Affairs, the publication was financed by the Swedish International Development Cooperation Agency and the Embassy of the United States in Estonia. The printed matter will be published in spring 2008. | |
| 13.4. Creating of preparedness for offering of services necessary for the victims and provision of services (social, psychological and legal counselling, provision of | 1) Ministry of Finance, European Social Fund, | 2007 | Ministry of Social Affairs, Labour Market Board, National | 1) 3 shelters for providing assistance to sexually exploited women trafficked into foreign states have been established. 2) the rehabilitation centre Atoll established in 2006 continued its operation. Psychological, social and legal advice and shelter service was provided to persons requiring the aid. 28 women participated in a | |

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| | temporary housing, etc.) in co-ordination in three different regions (in Tallinn, Tartu and Jõhvi). | funds prescribed for the EQUAL project 2) Nordic countries (see activity 7.5) and Ministry of Social Affairs | | Institute for Health Development, non-profit associations | rehabilitation programme through Atoll, 13 of them have proceeded to the labour market. |
| | 14.1. Operation and extension of children's helpline | 700 000. - | 2006-2009 | Ministry of Social Affairs | The children's helpline 1345 that operated in 2007 answered phone-calls 24 a day/ 7 days a week. In 2007 the total of 1430 problems were addressed to the children's helpline. Children, parents, grandparents, neighbours, specialists and strangers called the number. The reasons for calling and the number of callers: <ul style="list-style-type: none"> - information services/benefits 668 - hobby education, free time 507 - other problems 120 |

Explanatory remarks to the schedule:

1. Description of case

On 04 June 2007 Lucy Laitinen, an official of the International Organisation for Migration (IOM), notified the Ministry of Foreign Affairs that a victim of human trafficking (born in 1988) who is an Estonian citizen needed assistance in Great Britain for transportation into Estonia. In Great Britain assistance was provided to the girl through the Poppy Project (a Home Office funded project for identifying and providing assistance to victims of human trafficking). On 07 June 2007 the consul of the Estonian Embassy in London bought a plane ticket to M.T, after arrival to Estonia the victim was sent to the Tartu Women's Shelter. The Ministry of Foreign Affairs granted financial aid in the amount of 3395 kroons for transporting the victim home.

2. Qualitative study of gymnasists

It is a qualitative study of gymnasists conducted by the Socio Research Centre. The purpose of the study was to map the attitude of the youth in secondary and vocational schools to human trafficking, prostitution and going abroad to study or work. The aim was also to collect feedback concerning the campaigns for prevention of human trafficking carried out so far and to provide information for developing successful messages of new campaigns. In the course of the study 8 interviews were made with the target group – 3 of them in Russian and 5 in Estonian schools, from among which half were vocational schools and half were upper secondary schools. The report on the study will be introduced in March 2008 at the seminar-training for teachers, youth workers and non-profit associations engaged in the prevention of human trafficking.

3. Overview of calls received by the hotline of the non-profit association Living for Tomorrow

In 2007 assistance was provided to 250 people through the hotline of the non-profit association Living for Tomorrow (phone 6607320) for the prevention of human trafficking. 57% of them were women, 43% were men. 18% of the callers were over 51 years of age, 15% were at the age of 31-35, the age groups 22-26, 27-30 and 46-50 formed 14% each. 4% of the callers were below 18 years of age. Education: 49% had vocational education, 23% higher education. 52% of the callers were from Tallinn, 12% from Harjumaa and the same percentage from Ida-Virumaa, 4% from abroad. 73% of the callers were Estonian citizens, 17% were stateless persons. 69% of the consultations took place in Russian.

People were interested in working in the following countries: Finland (24 cases), the United Kingdom (20 cases), Norway (14), Sweden (9), Spain, USA, Germany, etc. People called most often concerning the following jobs: any occasional work, builder, babysitter, unskilled worker, ship worker, driver, nurse, seller, engineer, administrator, waiter or waitress, volunteer. People called most often to receive information (78), on employment abroad (69), to verify the licences of companies (45), concerning employment contracts (24). Among the callers there were relatives who were concerned about persons close to them (18), people called concerning non-payment of wages (12) and obtaining residence permit either in Estonia or abroad (9). Three times advice was required in connection with criminal proceeding related to human trafficking, three times people called concerning a missed person.

Hotline was also used by officials from Estonia and abroad for obtaining information concerning the general situation, for receiving contacts of organisations providing assistance, etc. 27% of these calls came from abroad, 73% from Estonia. The biggest number of calls came from specialists (31%), journalists (18%) and officials (13%). Students, diplomats, policemen and youth workers called also.

In summary it may be said that the counselling service is very necessary. In addition, counselling service is provided also on the website www.lft.ee. The non-profit association Living for Tomorrow has been financed additionally by the Gambling Tax Council thanks to which lectures have been delivered in schools on the topics of safe working and studying abroad (24 groups of gymnasists/students of vocational schools, 5 groups of adults).
Cost 180,000.-

4. Anti-trafficking training for specialists engaged in the prevention of and fight against human trafficking and assisting trafficking victims

In 2007 the Ministry of Social Affairs in cooperation with non-profit associations conducted 5 trainings on the topic of the prevention of human trafficking and providing assistance to the victims. 2 trainings with Living for Tomorrow – in Jõhvi (20 participants) and Narva (11 participants), in Russian. The target group was social workers and victim support officials, policemen, school psychologists, child protection officials. 2 trainings with ENUT – in Tallinn (60 participants) and Narva (60 participants), in Estonian. The target group was border guards (in the framework of the EQUAL project). For the first time the target group was border guards whose training is very important in terms of identification of a victim already at the border. 1 training with the non-profit association Lifeline – in Narva-Jõesuu (20 participants), in Russian, for the support persons of the persons engaged in prostitution.

During 2007 ten lectures were delivered by the Ministry of Social Affairs to 438 people (100 of them were officials and non-profit organisations of the Nordic countries and the Baltic States). The target group was the local governments and state officials, non-profit associations, employees of shelters, consular officers, policemen, youth workers, women's organizations and support persons. Most of the lectures were delivered in Tallinn. A series of lectures of Living for Tomorrow was financed through the Gambling Tax Council – in 2007 24 lectures were delivered to groups of students of secondary and vocational schools and 5 lectures to adult groups.

The Ministry of Social Affairs has been very flexible in planning the trainings and has proceeded from the current requirement; training has been provided to the target groups who have expressed their desire for training. Training of Russian population in cooperation with LFT has been especially important. In 2007 the total cost of trainings, lectures and seminars with the participation of the Ministry of Social Affairs was 161,932.-

In 2007 members of the national network of combating trafficking in human beings participated in the following trainings and seminars:

One official of the Ministry of Foreign Affairs participated in the meeting of the Council of the Baltic Sea States Task Force Against Human Trafficking on 22 March 2007 and one official on 5 December 2007 in Bonn and Riga respectively.

14.02.2007 - the European Community initiative EQUAL project “Integration of women involved in prostitution including victims of human trafficking into the legal labour market”.
Organiser: the Estonian Women’s Studies and Resource Centre. Target group: police officers of the North Police Prefecture, 20 officials.

14.02.2007 - the European Community initiative EQUAL project “Integration of women involved in prostitution including victims of human trafficking into the legal labour market”,
organiser: the Estonian Women’s Studies and Resource Centre. Target group: police officers of the East Police Prefecture.

On 10 April 2007 an official of the Ministry of Social Affairs delivered a lecture to consuls on the topic of human trafficking.

From 23 to 24 May 2007 the IOM organised a seminar in Tallinn on the topic “Counter-Trafficking Capacity Building for Law Enforcement Officials in the Baltic States – Investigation and Prosecution of Human Trafficking”, in which 16 policemen, 2 officials of the Ministry of Justice, 2 employees of the Tax and Customs Board, 6 employees of the Citizenship and Migration Board, 16 employees of the Border Guard Administration took part.

From 30 to 31 May 2007 5 policemen, 2 employees of the Border Guard Administration, 1 employee of the Citizenship and Migration Board, 2 prosecutors participated in the IOM conference Law Enforcement Against Trafficking I Human Beings: From Sporadic Investigations to Specialized Counter-Trafficking Units in Vilnius.

From 11 to 15 June 2007 - planning of regional police work and criminal prevention (including prevention of minors falling victim to prostitution and trafficking), the Police Board, target group: security police officers.

From 18 to 19 June 2007 - Prevention of human trafficking and providing assistance to victims. The Ministry of Social Affairs, target group: security police officers of the East Police Prefecture.

In summer 2007 in the discussion of the United Nations Convention on the Elimination of All Forms of Discrimination Against Women in Estonia the topic of human trafficking was covered both orally and in written replies. The officials of the Ministry of Foreign Affairs, the Ministry of Social Affairs and the Social Affairs Committee of the Riigikogu participated in the discussion.

On 26 June 2007 a seminar of the network for combating human trafficking with a round table meeting was held in the Embassy of the United States of America in Tallinn in order to provide information on the topic “Estonians seeking work abroad”, which was attended by the Ministry of Social Affairs, the Ministry of Justice, the non-profit association Lifeline, Vega Centre, ENUT, the Foundation for Lifelong Learning Development, the Labour Market Board, the Finnish Trade Union representative in Estonia, the non-profit association Living for Tomorrow, EURES and representatives of the Embassy of the United States of America.

From 4 to 5 September 2007 one representative of the Border Guard Administration and representatives of non-profit associations participated in the international conference “Support, Protection, Rehabilitation of Women Victims of Trafficking in Human Beings “ in Vilnius, Lithuania.

One official of the Ministry of Foreign Affairs participated in the human trafficking seminar organized by UNESCO in Tallinn in September 2007.

On 12 November 2007 a seminar with a round-table meeting for members of the national network of combating trafficking in human beings was held. The coordinator of the Plan of Action to Combat Human Trafficking of the Ministry of Justice of Norway, a preliminary investigator of the Stockholm police, a representative of the Norwegian ROSA project for providing assistance to victims of trafficking delivered lectures at the seminar. In addition to the training, a seminar was organised in connection with the meeting of the national network.

From 13 to 14 November 2007 – Trafficking and sexual exploitation of children and young people, Tartu Child Support Centre; target group: security police officers of the East Police Prefecture.

From 20 to 27 November 2007 an official of the Ministry of Social Affairs studied the work against human trafficking in Iceland through the civil servants exchange programme of the Nordic Council of Ministries. The report of the study trip has been submitted to the members of the network.

From 3 to 7 December 2007, 2 prosecutors, 2 policemen, 1 employee of the Ministry of Justice and 1 employee of the Border Guard Administration participated in the study trip intended for employees of law enforcement authorities which took place in Ukraine, Kiev and was organized by the IOM. The report of the study trip is being completed and it is intended as supporting materials for other employees of law enforcement authorities.

From 5 – 6 December 2007 two employees of the Ministry of Foreign Affairs, a representative of the Embassy in Riga, a representative of the Estonian Consulate General in St Petersburg participated in the training of the consular agents in Riga organized by the Council of the Baltic Sea States Task Force Against Human Trafficking.

From 6 – 7 December 2007 - Trafficking and sexual exploitation of children and young people, Tartu Child Support Centre; security police officers of the East Police Prefecture.

5. Activities of the EQUAL project in 2007.

1) Trainings of specialists together with the Ministry of Social Affairs:

| <u>Organiser</u> | <u>Trainee:</u> _____ | <u>Number of trainees</u> | <u>Location</u> |
|------------------|-----------------------|---------------------------|-----------------|
| ENUT | Youth workers | 31 | Jõhvi |

| | | | | |
|---------------------------------|-----------------------|-----|----------------|---------|
| ENUT | Women's organisations | 59 | Tartu; Jõhvi | |
| ENUT | Police | 35 | Tallinn; Jõhvi | |
| ENUT* | Border guards | 120 | Tallinn; Narva | |
| Estonian Open Society Institute | Social workers | 47 | | Tallinn |
| Estonian Open Society Institute | Educators | 53 | | Tallinn |

| | | | | |
|---|-----------------|---------|--------------------------------------|----|
| National Institute for Health Development specialists | 18 | Valkla | Local government health promotion | |
| National Institute for Health Development | | Tallinn | Health care professionals of schools | 22 |
| Sigmund | Support persons | 24 | Tallinn; Ida-Virumaa | |

The trainings were 1-2 days long, the total of 409 people have been trained.

* training organised in cooperation with the Ministry of Social Affairs.

2) Printed information material "How to seek and find legal work?"

3) The Atoll centre has concluded 28 rehabilitation contracts, 13 women have proceeded to the labour market in the I half of 2007 (data on the I half year; data on the II half-year will be completed by February)

4) Study of the Estonian Open Society Institute which was conducted among 75 women engaged in prostitution who have been involved in the system of the Atoll centre and support persons.

5) The manuscript of the book "Voices of the Silent III) has been completed.

6) International cooperation:

The main results of the international project "Headway - Improving Social Intervention Systems for Victims of Trafficking" conducted in the framework of the European Union's Equal programme 1) the comparative analysis of the research on human trafficking; 2) the comparative analysis of the legal aspects of human trafficking of partner countries; 3) examples of best practices in the prevention of human trafficking and provision of assistance to the victims; 4) a uniform model for monitoring human trafficking has been developed; 5) an online database (www.osservatoriotratta.it/headway) has been completed for promoting information exchange between the organisations engaged in assisting the victims of trafficking.

7) International conferences on human trafficking: in February 2007: international conference of the Equal programme on the topic „Trafficking of Women to the European Union: Problems and Solutions”; in the framework of the international conference in Tallinn in February 2007 an art and multimedia exhibition „Body Market” was opened; in April 2007 the conference “Social Inclusion of labour migrants – an Effective Anti-Trafficking Strategy?” was held in Berlin; in June 2007 the final conference of the project „Improving Social Intervention Systems of Victims of trafficking. The role of monitoring systems and multi-agency approach“ was held in Rome. The final report of the Headway project is available also by electronic means at the address www.osservatoriotratta.it/headway.

6. In 2007 three shelters for assisting women trafficked for the purpose of sexual exploitation were opened in the framework of the Nordic-Baltic Pilot Project. The shelters are located in Tallinn, Tartu and Ida-Virumaa. There are 2 beds in each of them, thus, the total of 6 women can be accommodated at the same time. 4 women needed accommodation during the year.

A common phone number 56240606 was opened for the shelters; through this services for victims returning from abroad are coordinated. The pamphlet introducing the services and the pilot project has been distributed actively at the conferences and other meetings abroad with a request to the representatives of the Nordic countries to inform us of the victims from Estonia.

The employees of shelters were trained during the whole year; the employees of the *Living for Tomorrow* hotline and the Atoll rehabilitation centre were involved in some of the trainings.

A study trip to Norway took place from 5 to 9 February. The work of the Rosa project was studied, two shelters providing assistance to trafficking victims (in Gjøvik and Indre-Östfold) were visited, the representatives of the women's shelters of Northern Norway were met in Oslo, the representatives of the General Police Directorate, the IOM and the Ministry of Justice were met. A visit was also paid to the Nadheim centre in Oslo which provides assistance to prostitutes.

A study trip to Stockholm took place from 15 to 17 March. The women's shelters in Sollentuna and Järfälla, the helpline for young women in Stockholm and the biggest women's shelter Alla Kvinnors Husi were visited. Police officers, a prosecutor and representatives of Stockholm City Government dealing with the cases of human trafficking were met.

A training was conducted on 1 April in Tartu by a women's shelter in Lithuania; an apartment rented and furnished recently for the shelter of victims of human trafficking with the support of the Nordic-Baltic Pilot Project and the Gambling Tax Council project was visited.

A training from 14 – 15 April in Tallinn, the training providers were from the Reden-Stop Kvindehandel in Copenhagen and they introduced the work of their centre and the experiences of Denmark upon providing assistance to the victims of prostitution and trafficking.

A training on 26 May in Tallinn, the training providers were from the centre Marta in Riga which is engaged in providing assistance to women who have fell victim to human trafficking in Latvia.

7. Estonia has been member of the Council of the Baltic Sea States Working Group for Cooperation on Children at Risk since 2002. Activities are continuous. There is no deadline for the project, as it is a form of co-operation involving exchange of information and experience and, furthermore, specific projects are carried out.

8. Shelters of victims of human trafficking

Employees of the shelters for victims of human trafficking have been involved as experts for determining the needs of and services for the victims of human trafficking. An overview of the required services was provided at a round-table meeting held in the Ministry of Social Affairs. According to specialists, victims of human trafficking require an accommodation service which is closely connected with good availability of medical and psychological services. It is also necessary to receive the abovementioned services for a longer period and sometimes it is necessary to receive the services very quickly. The development of a more detailed package of services is a longer process.

So far the shelters for victims of human trafficking have received support from the Nordic countries through the Nordic-Baltic Pilot Project and the Gambling Tax Council. Since 1995 it has been attempted to decentralise the whole system of social welfare, i.e. the services shall be provided on the spot and together with other services provided by the local governments, thus, the shelters for victims of human trafficking shall also be organised by the local governments. The local governments have the obligation to organise, they do not have to provide the service themselves but they can buy it from different organisations. Since the local governments are not completely ready to organise the provision of the service, it is necessary to provide training to them.

9. Cases presented to the children's helpline or reasons for addressing fall in two main categories by nature: addressing of cases and provision of information.

Cases are referred either to the social welfare department of the city district (hereinafter social welfare department), the Rescue Board, the police, trust lines or a shelter. If other place than the social welfare department has been contacted (for example, outside of working time), the social welfare department shall also be notified of the case at the earliest opportunity.

In the case when *need for information* is expressed, information from the children's helpline data bank is provided to the person, or the call is referred to the agencies who have information concerning their area of activity who will provide the necessary information to the person.

10. Amendments to legislation

Amendments in the Penal Code entered into force 15.03.2007.

The constituent elements of enslavement in section 133 of the Penal Code were supplemented on the basis of the definition of trafficking in human beings set out in the Council Framework Decision of 19 July 2002 on combating trafficking in human beings (2002/629/JSK). Taking advantage of helpless situation of the victim or a dependent relationship with the accused is also deemed to be enslavement. In addition, the possibility of bringing charges against legal persons for enslavement is prescribed.

The definition of enslavement in section 133 of the Penal Code included only violence or deceit as possible ways of enslavement, thus the ways of enslavement of trafficking specified in the Framework Decision were not covered. The cases where violence or deceit is not used were not covered. Therefore section 133 of the Penal Code was supplemented by the feature „by taking advantage of the helpless situation of the person” which should comply with Article 1 (1c) of the Framework Decision. The helplessness (capacity to resist or understand) of a person shall be assessed based primarily on the person's age and mental state. In case of minors it shall be taken into account that their knowledge of working or sexual behaviour might not be sufficient in order to understand the nature of the job offered and their rights. In addition, they can usually be more easily influenced by other persons, especially if they are in a family-related, economic, or any other dependent relationship with that person (parents, caregivers). A person is in a helpless situation also if he or she is unconscious or severely intoxicated. A helpless situation may be connected with the dependence of the victim on the offender (e.g. a parent or a legal representative and a child; a doctor and a patient). Here taking advantage of helpless situation

may mean offender using his or her power, threatening to use his or her power or creating intentionally such fear in the dependant without violence and in this case it really should be a situation where a person has no actual alternative to obeying. For example it does not include a case where a superior gives an employee an order to work overtime by threatening to fire the employee, if he or she fails to do so.

The Framework Decision provides also that liability of legal persons shall be prescribed for criminal offences specified therein (e.g. an undertaking which uses the work of trafficked persons by force or a mediator of employment who supports trafficking in human beings); therefore sections 133 and 134 of the Penal Code were supplemented by liability of legal persons.

Amendments in the Penal Code entered into force 1.02.2007

By the amendments the fine to the extent of assets was repealed and replaced by the institute of extended confiscation of assets acquired through criminal offence in § 83² of the Penal Code. The court shall impose extended confiscation of assets in case of such sections on human trafficking as enslavement, disposing minors to engage in prostitution, aiding prostitution involving minors, provision of opportunity to engage in unlawful activities and aiding prostitution. Provision of basis for extended confiscation of criminal income in the Penal Code establishes bigger opportunities for confiscation of property obtained from criminal activities.

Extended confiscation may include the total value of all the assets of the convicted offender if there is reason to believe that the entire property has probably been obtained as a result of criminal behaviour. This may be indicated by the difference between legal income and actual life standard, the nature of the committed crime. The offences which may be accompanied by extended confiscation of income upon conviction are also offences aimed at the receipt of economic benefit which therefore may be assumed to have been committed also earlier.

Amendments of the Aliens Act and the Obligation to Leave and Prohibition on Entry Act² which prescribe the possibility of issuing temporary residence permits to trafficking victims entered into force on 1 February 2007. With the amendments Council Directive 2004/81/EC on the residence permit issued to third-country nationals who are victims of trafficking in human beings, who cooperate with the competent authorities was transposed.

III. Overview of funds used for implementation of activities (01.01.2007-31.12.2007)

All costs necessary for implementation of the Development Plan shall be prescribed and planned in the budget of the relevant Ministry. The activities necessary for the implementation of the Development Plan can be divided into two groups according to their financing.

The first group contains activities financed within the framework of the operating costs of Ministries and agencies within the area of their administration. The schedule for implementation (see Chapter II) contains an overview of activities which were financed from operating costs for 2007.

The second group includes activities financed for the specific purpose of dealing with the problem of human trafficking.

The following table sets forth the division of the costs of the measures/activities which were specially financed for the purpose of combating human trafficking in 2007

| Measures/Activities | Expenditure source/ Responsible authority | 2007 |
|--|---|-----------|
| Measure 2: Conduct of studies related to human trafficking | | |
| A repeated study of the study of awareness of human trafficking of gymnasists | Ministry of Social Affairs, involving non-profit associations and research institutions | 148 339.- |
| Measure 3: Informing the public | | |
| Organising 10 lectures per year all over Estonia | Ministry of Social Affairs, involving non-profit associations | 1405.- |
| Continuing the operation of the hotline for prevention human trafficking | Ministry of Social Affairs, non-profit associations | 180 000.- |
| Preparation and publishing of educational information material | Ministry of Social Affairs, non-profit associations | 17 068. - |
| Organisation of a seminar on sale of children, child prostitution and child pornography | Ministry of Social Affairs, non-profit associations | 50 000.- |
| Measure 5: Training of specialists | | |
| Organisation of anti-trafficking training for specialists engaging in the prevention of and fight against human trafficking and assisting trafficking victims. | Ministry of Social Affairs involving the Ministry of Justice, Ministry of Internal Affairs, Ministry of Foreign Affairs | 159 779.- |
| Measure 9: Control over employment mediation | | |

| | | |
|--|--|--------------------|
| Analysis of employment mediation system and informing the public | Ministry of Social Affairs | 263 083, 36.- |
| Measure 12: Assisting persons who fall victim to human trafficking while abroad | | |
| Provision of support to trafficking victims returning home | Ministry of Foreign Affairs, Ministry of Social Affairs | 3395.- |
| Measure 13: Assisting trafficking victims in Estonia | | |
| Involving experts in mapping of the needs of trafficking victims | Ministry of Social Affairs, Ministry of the Interior (Citizenship and Migration Board), local governments, non-profit associations | 0.- |
| Preparation of a handbook for providing assistance to trafficking victims | Ministry of Social Affairs, Ministry of the Interior (Citizenship and Migration Board) | 24 670.- |
| Measure 14: Early recognition of child's need for assistance and intervention | | |
| Operation and extension of children's helpline | Ministry of Social Affairs | 700 000.- |
| COSTS IN TOTAL | | 1 547 736.- |